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# Long-term low-emission development strategies

# Synthesis report by the secretariat

Summary

This report on long-term low-emission development strategies synthesizes information from the 68 latest available long-term low-emission development strategies, representing 75 Parties to the Paris Agreement, submitted to the secretariat as at 25 September 2023.



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# Abbreviations and acronyms

ACE	Action for Climate Empowerment
AFOLU	agriculture, forestry and other land use
AR	Assessment Report of the Intergovernmental Panel on Climate Change
BECCS	bioenergy with carbon dioxide capture and storage
CCS	carbon dioxide capture and storage
CCUS	carbon dioxide capture, use and storage
CH <sub>4</sub>	methane
СМА	Conference of the Parties serving as the meeting of the Parties to the Paris Agreement
CO <sub>2</sub>	carbon dioxide
CO <sub>2</sub> eq	carbon dioxide equivalent
COP	Conference of the Parties
DACCS	direct air carbon dioxide capture and storage
EU	European Union
GDP	gross domestic product
GHG	greenhouse gas
GWP-100	global warming potential values with a 100-year time-horizon
IEA	International Energy Agency
IPCC	Intergovernmental Panel on Climate Change
LT-LEDS	long-term low-emission development strategy(ies)
LULUCF	land use, land-use change and forestry
$N_2O$	nitrous oxide
NAP	national adaptation plan
NDC	nationally determined contribution
REDD+	reducing emissions from deforestation; reducing emissions from forest degradation; conservation of forest carbon stocks; sustainable management of forests; and enhancement of forest carbon stocks (decision 1/CP.16, para. 70)
SDG	Sustainable Development Goal
SR1.5	Intergovernmental Panel on Climate Change Special Report on Global Warming of 1.5 $^{\circ}$ C
SSP	Shared Socioeconomic Pathway

# I. Executive summary

1. This report has been prepared in response to the request from CMA 4 for the secretariat to prepare a synthesis report on LT-LEDS to be made available at CMA 5<sup>1</sup> The report synthesizes information from the 68 latest available LT-LEDS, representing 75 Parties to the Paris Agreement, including 7 updated LT-LEDS from 7 Parties, communicated to the secretariat and published on the UNFCCC website as at 25 September 2023, covering 76 per cent of total global emissions in 2019, which are estimated at 52.6 Gt CO<sub>2</sub> eq without LULUCF (and around 56.3 Gt CO<sub>2</sub> eq with LULUCF).

2. The Parties that communicated LT-LEDS together account for 87 per cent of global GDP, 68 per cent of the global population and around 77 per cent of total energy consumption in 2019, including some 91 per cent of coal consumption, some 77 per cent of natural gas consumption and some 71 per cent of oil consumption.

3. In addition, 19 Parties that have not communicated LT-LEDS provided quantifiable information on their long-term mitigation visions, strategies and targets for up to and beyond 2050 in their latest NDCs. When considered together with the Parties that communicated LT-LEDS, they account for 81 per cent of total global emissions, 91 per cent of global GDP, 74 per cent of the global population and around 82 per cent of total energy consumption in 2019, including some 95 per cent of coal consumption, some 80 per cent of natural gas consumption and some 76 per cent of oil consumption.

4. All LT-LEDS provided a clear development perspective and integrated climate change related aspects and objectives with development visions, priorities, principles or economic, social and environmental objectives. In this context, 49 per cent of LT-LEDS indicated a close linkage between the LT-LEDS and the Parties' national development plans and 63 per cent of LT-LEDS referred to linkages with the SDGs. Almost all<sup>2</sup> LT-LEDS considered multiple synergies and trade-offs between sustainable development, emission reduction and adaptation to climate change.

5. In all LT-LEDS, Parties underlined their commitment to achieving the long-term temperature goal of the Paris Agreement given that climate change has already caused and will continue to cause challenges related to national development. Although 59 per cent of LT-LEDS underlined the need for massive-scale transformation, well beyond incremental change, as a challenge for the transition to low-emission development pathways, especially in terms of financing, many Parties highlighted the importance of proactively seizing opportunities in the global shift to a low-emission economy with the aim of achieving sustainable and inclusive economic development.

6. Recognizing that transformational structural change will result in both positive and negative effects on economic and social development, including employment opportunities, 57 per cent of LT-LEDS underlined Parties' commitment to just transition, with 26 per cent of LT-LEDS elaborating on the concept in a dedicated chapter. Of the 43 per cent of LT LEDS that did not explicitly mention just transition, 24 per cent illustrated elements that are linked to just transition, such as fairness, equity and inclusiveness. In total, 81 per cent of LT-LEDS contained information on just transition and related elements.

7. A total of 65 per cent of LT-LEDS provided information on macroeconomic assessments, including the impact on GDP; changes in sectoral economic outputs, employment and trade patterns; required levels of investment and government expenditure; tax revenue; economic impacts caused by climate change; and the socioeconomic costs and benefits of mitigation and adaptation measures. Parties tended to indicate a positive impact on GDP and employment.

8. A total of 50 per cent of LT-LEDS referred to gender, including gender integration. Significant mentions of gender appear in 25 per cent of LT-LEDS, including treating gender as a cross-sectoral issue and referring to using gender analysis or other tools in planning or

<sup>&</sup>lt;sup>1</sup> Decision 1/CMA.4, para. 26.

<sup>&</sup>lt;sup>2</sup> The following terms are used in this report to indicate the percentage of LT-LEDS that mention particular information: "a few" for less than 10 per cent; "some" for 10–40 per cent; "many" for 41–70 per cent; "most" for 71–90 per cent; and "almost all" for more than 90 per cent.

implementation. In addition, 26 per cent of LT-LEDS contained limited mentions of gender, mostly referring to demographic data disaggregated by sex. The limited or lack of information on gender considerations and integration in 75 per cent of LT-LEDS stands in contrast to the continued increasing integration of gender in 79 per cent of NDCs.

9. All LT-LEDS communicated a long-term mitigation goal, with 93 per cent referring to a quantifiable long-term mitigation goal and 7 per cent describing policies and actions without a quantifiable long-term goal. The communicated time frames of quantifiable long-term mitigation goals vary, with 2050 communicated in 82 per cent of LT-LEDS.

10. A total of 56 per cent of LT-LEDS described long-term mitigation goals in terms of net zero GHG emissions, while 4 per cent referred to net zero  $CO_2$  emissions. The mitigation goal in 22 per cent of LT-LEDS cannot be classified as net zero GHG or net zero  $CO_2$  emissions and 18 per cent did not refer to a concept related to net zero emissions and instead described absolute emission reduction levels compared with a base year or policies and actions without a quantifiable long-term mitigation goal.

11. According to the latest NDCs recorded in the NDC registry as at 25 September 2023, the collective emissions of Parties<sup>3</sup> that communicated LT-LEDS are estimated at 35.9 (34.1-37.6) Gt CO<sub>2</sub> eq in 2030, 2 per cent higher (ranging from 3 per cent lower to 7 per cent higher) than in 2010 and 6 (2–11) per cent lower than in 2019. When also taking into account those Parties that have not communicated LT-LEDS but indicated their long-term mitigation visions, strategies and targets in their latest NDCs, collective emissions of those Parties are estimated at 38.8 (36.8–40.7) Gt CO<sub>2</sub> eq in 2030, 5 per cent higher (ranging from 1 per cent lower to 10 per cent higher) than in 2010 and 5 (0–10) per cent lower than in 2019.

12. The total emissions in 2050 of Parties that communicated LT-LEDS are estimated at 14.2 (12.6–15.8) Gt CO<sub>2</sub> eq, which is 60 (55–64) per cent lower than in 2010 and 63 (59–67) per cent lower than in 2019, while a certain lack of clarity on the scope and coverage of long-term mitigation goals as well as quantified levels of emissions and removals in communicated LT-LEDS made it difficult to quantify emissions (see chap. III.C.1 below). When also considering Parties that have not communicated LT-LEDS but provided quantifiable information on their long-term mitigation visions, strategies and targets in their latest NDCs, the total GHG emissions in 2050 are estimated at 14.7 (13.0–16.4) Gt CO<sub>2</sub> eq, which is 60 (56–65) per cent lower than in 2010 and 64 (60–68) per cent lower than in 2019, if all the pledges are implemented in full and on time.

13. Average per capita emissions of Parties that communicated LT-LEDS and those that have not communicated LT-LEDS but provided quantifiable information on their long-term mitigation visions, strategies and targets in their latest NDCs are estimated at 2.3 (2.0–2.6) t CO<sub>2</sub> eq for 2050. Compared with the global average per capita emissions of 6.8 t CO<sub>2</sub> eq in 2019, as well as the average per capita emissions of those Parties of 7.1 t CO<sub>2</sub> eq in 2019, the projected per capita emissions of that group of Parties are more consistent with the global average in the scenarios that keep warming to likely below 2 °C (with over 67 per cent likelihood), which is around 2.4 (1.6–3.1) t CO<sub>2</sub> eq in 2050 as assessed by the IPCC. For the scenarios of limiting warming to 1.5 °C (with 50 per cent likelihood) with no or limited overshoot (and net zero emissions in the second half of the century), the projected per capita emissions are 1.3 (0.6–2.1) t CO<sub>2</sub> eq in 2050.

14. Calculated on the basis of the projected 2030 and 2050 GHG emission levels of the Parties that communicated LT-LEDS and those that have not communicated LT-LEDS but provided quantifiable information on their long-term mitigation visions, strategies and targets in their latest NDCs, the average emission reduction rate per annum between 2019 and 2030 for this group of Parties is  $0.2 \text{ Gt } \text{CO}_2 \text{ eq}$ , which is equivalent to 0.4 per cent of those Parties' emissions in 2019. The average emission reduction rate per annum for this group of Parties between 2030 and 2050 is estimated at  $1.2 \text{ Gt } \text{CO}_2 \text{ eq}$ , which is equivalent to 3.0 per cent of those Parties' emissions in 2019.

15. If Parties were collectively to start reducing emissions in 2020 with a view to achieving their 2050 targets, and those reductions remained constant over the next three

<sup>&</sup>lt;sup>3</sup> Unless otherwise noted, in this report, collective emissions stated for a certain year represent the emissions produced in that year and not the cumulative amount for a certain time period.

decades, the average emission reduction rate per annum between 2030 and 2050 would be 0.9 percentage points lower than currently foreseen; it is estimated at 2.1 (1.9–2.2) per cent of emissions in 2019 and equivalent to 0.8 Gt  $CO_2$  eq/year.

16. Under the IPCC-assessed scenarios that limit warming to 1.5 °C (with 50 per cent likelihood) with no or low overshoot, GHG emissions are projected to decrease from 2019 levels by 43 (34–60) per cent by 2030, which accounts for around half of the reductions foreseen by 2050. In the scenarios that likely limit warming to below 2 °C (with over 67 per cent likelihood) with the start of mitigation action at 2020, emissions are projected to decrease by 27 (14–45) per cent by 2030, which accounts for more than one third of the reductions foreseen by 2050. For Parties that communicated LT-LEDS and those that have not communicated LT-LEDS but provided quantifiable information on their long-term visions, strategies and targets in their latest NDCs, according to their NDCs emissions are estimated to be 5 (0–10) per cent lower in 2030 than in 2019, which means that it is assumed that most of the emission reductions foreseen by 2050 will occur after 2030.

17. A total of 43 per cent of LT-LEDS indicated that they will guide the development and ambition of the Parties' subsequent NDCs, including adoption of new policies and actions beyond the current NDCs. A total of 10 per cent mentioned that the latest NDCs are already aligned with the LT-LEDS. In addition, 18 per cent of LT-LEDS described a need for deeper emission reductions than reported in the current NDCs. A total of 47 per cent of LT-LEDS did not provide information on how they relate to the NDCs.

18. All LT-LEDS described mitigation measures to achieve their long-term mitigation goal that are often a subset of one or more IPCC sectors. Almost all LT-LEDS communicated mitigation options in the energy supply, transport, buildings, industry, AFOLU and waste sectors.

19. The contribution of Working Group III to the AR6<sup>4</sup> indicated that mitigation options that cost USD 100/t CO<sub>2</sub> eq or less could reduce global emissions by at least half the 2019 level by 2030. The relative potentials and costs of those options will vary across countries and in the longer term compared with in 2030. Most LT-LEDS provided information on several of these mitigation options in the context of their mitigation pathways. Most frequently, LT-LEDS contained information on electric light-duty vehicles (94 per cent); ecosystem restoration, afforestation and reforestation (91 per cent); solar energy (91 per cent); reduced CH<sub>4</sub> emissions from solid waste (90 per cent); shift to public transport (87 per cent); and industry energy efficiency (79 per cent).

20. Considering the long lifetime of infrastructure and the risk of locked-in carbon- and energy-intensive assets, some LT-LEDS highlighted that action taken during the current NDC implementation period will determine a considerable number of activities and associated emissions and removals in mid-century.

21. Although there is uncertainty relating to technology development, energy prices and international trade patterns in the long term, many LT-LEDS included one or more quantitative targets for energy with a specific time frame to reflect long-term goals in near-term actions:

(a) 49 per cent referred to clean power generation targets with target years ranging from 2027 to 2035, 2040 and 2050 and referred to them in various ways, including renewable energy power, carbon-free electricity and fully decarbonized power systems. In addition, 32 per cent referred to a 100 per cent clean power generation target;

(b) 38 per cent communicated a target for new passenger vehicle sales for low- or zero-emission vehicles such as electric vehicles or new energy and clean energy-powered vehicles, including 15 per cent that communicated a target of a 100 per cent sales share for the years 2030 to 2035, 2040 and 2050. A total of 18 per cent provided information on phasing out the sale of cars with internal combustion engines that run on diesel or gasoline.

<sup>&</sup>lt;sup>4</sup> IPCC. 2022. Summary for Policymakers. In: PR Shukla, J Skea, R Slade, et al. (eds.). Climate Change 2022: Mitigation of Climate Change. Contribution of Working Group III to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change. Cambridge and New York: Cambridge University Press. Available at <u>https://www.ipcc.ch/report/ar6/wg3/</u>.

In this regard, phasing out sales of fossil-fuel passenger vehicles by 2035–2050 is considered in the SR1.5<sup>5</sup> as a mitigation option that is relevant to aligning global emissions trajectories with 1.5 °C pathways;

(c) 49 per cent highlighted that newly constructed buildings are required to be near zero energy with a timeline of 2020, 2021, 2025 or 2050. The SR1.5 identified that requiring newly constructed buildings to be near zero energy by 2020 is relevant to aligning global emissions trajectories with 1.5 °C pathways;

(d) 24 per cent included a timeline for phasing out unabated coal power to produce electricity, including 12 per cent by 2030 as identified in the SR1.5, which is considered relevant to aligning global emissions trajectories with 1.5  $^{\circ}$ C pathways.

22. The contribution of Working Group III to the AR6 identified several AFOLU mitigation options as the only currently widely practised  $CO_2$  removal options; however, their removal potential is limited owing to competition for other land uses. In this regard, Parties reported non-conventional  $CO_2$  removal options. For example, 32 per cent of LT-LEDS mentioned BECCS as necessary to limit temperature increase but not immediately deployable, and 22 per cent mentioned DACCS as technology that may be used in the future should its cost be significantly reduced.

23. A total of 71 per cent of LT-LEDS mentioned circular economy as an objective or guiding principle for long-term low-emission development, particularly in the context of mitigation. Almost all LT-LEDS indicated specific elements described under the circular economy concept, including waste recycling (79 per cent), resource and material efficiency of industry (57 per cent) and waste reuse (56 per cent).

24. In addition, 97 per cent of LT-LEDS included adaptation-related information, in particular on climate change hazards and risks; vulnerability and impacts on priority sectors; adaptation-related policies, strategies, frameworks and plans; planned or implemented sectoral adaptation actions; just transition; transformational adaptation; synergies between adaptation and mitigation; and quantified adaptation targets for monitoring and evaluating adaptation progress.

25. Furthermore, 79 per cent of LT-LEDS provided information on key climatic changes, in particular increases in mean surface temperature, precipitation changes and sea level rise. These were identified as triggering hazards and climate change impacts. The hazards include increases in frequency and intensity of drought, heavy rainfall events, fluvial and coastal flooding, coastal erosion, heatwaves, extreme temperatures, fires, storms and tropical cyclones, landslides, and ocean temperature and acidification.

26. A total of 82 per cent of LT-LEDS provided an overview of national adaptation and resilience policies and strategies of developed countries, together with NAPs of developing countries; while 51 per cent were linked to disaster risk reduction policies, national development plans and national mitigation and adaptation plans (particularly NDCs and adaptation communications).

27. A total of 43 per cent of LT-LEDS stressed the importance of incorporating a just transition into long-term adaptation and resilience plans and strategies. It was highlighted that a goal within the adaptation process should be to integrate gender and intergenerational approaches into adaptation measures, as well as to promote inclusive participation of Indigenous Peoples, citizens and stakeholders in the development and implementation of adaptation measures, with a view to ensuring that adaptation measures benefit the groups most vulnerable to the adverse effects of climate change.

28. Adaptation priority sectors in LT-LEDS were typically aligned with priority sectors in NDCs. Terrestrial and wetland ecosystems (81 per cent of LT-LEDS), together with food security and production (76 per cent), which includes agriculture, livestock and fisheries,

<sup>&</sup>lt;sup>5</sup> IPCC. 2018. IPCC Special Report on the Impacts of Global Warming of 1.5 °C above Pre-industrial Levels and Related Global Greenhouse Gas Emission Pathways in the Context of Strengthening the Global Response to the Threat of Climate Change, Sustainable Development, and Efforts to Eradicate Poverty. V Masson-Delmotte, P Zhai, H-O Pörtner, et al. (eds.). Geneva: World Meteorological Organization. Available at <u>https://www.ipcc.ch/sr15/</u>.

were the highest priority for adaptation, followed by key economic sectors and services (63 per cent), urban areas and human habitats (53 per cent), water resources (50 per cent), human health (49 per cent), coastal and low-lying areas (35 per cent) and ocean ecosystems (19 per cent). A total of 54 per cent of LT-LEDS emphasized the importance of designing and implementing nature-based solutions in building resilience and adaptation in priority sectors.

29. A total of 78 per cent of LT-LEDS provided information on synergies between adaptation and mitigation actions, in particular in sectors related to terrestrial and coastal ecosystems, food security and production, urban areas, and energy, with the emphasis that adaptation and resilience efforts must be undertaken jointly with mitigation efforts.

30. While 34 per cent of LT-LEDS included quantified targets covering all adaptation priority sectors, 66 per cent presented sectoral adaptation actions without quantifiable information that would allow monitoring of adaptation progress.

31. A total of 85 per cent of LT-LEDS referred to financial and/or investment needs for implementing LT-LEDS, with 37 per cent providing costed needs and 19 per cent describing financial needs qualitatively or providing general statements. In addition, 60 per cent of LT-LEDS identified funding sources for implementing LT-LEDS, such as domestic finance, international support and private finance. The submissions also provided information on efforts taken by the respective government to increase finance flows through economic policy measures, financing mechanisms or financial instruments, such as taxes, levies, fiscal incentives and carbon pricing mechanisms. Further, 46 per cent of LT-LEDS stated the importance of making financial flows consistent with a pathway towards low-emission and climate-resilient development.

32. All LT-LEDS highlighted the importance of technologies and innovation in addressing climate change and accelerating the economic growth of countries. International cooperation was emphasized as crucial for enabling large-scale adoption of clean technologies because accessing such technologies often involves international collaboration and technology transfer on a global scale. Raising public awareness of available and affordable climate technologies was identified as an effective tool for promoting implementation of climate technologies on both supply and demand side.

33. A total of 75 per cent of LT-LEDS reported on efforts to transform hard-to-abate sectors, such as cement, steel and chemicals, with a clear focus on achieving a low-carbon economy through the deployment of advanced technologies, either by electrifying energy-intensive processes; replacing fossil fuels with green hydrogen where economically feasible; or deploying CCUS, DACCS or BECCS solutions. Highlighting the key role of renewable energy, 81 per cent of LT-LEDS contained information on electricity grid improvement in terms of grid capacity, flexibility and resilience with a view to supplying energy in a reliable manner and at an affordable cost. A total of 94 per cent of LT-LEDS considered electric vehicle transport, from e-bicycles to electric sea vessels, including increasing electric charging facilities, as a crucial aspect of achieving a carbon-neutral transport system by 2050.

34. Shifting to low- or zero-carbon fuels was mentioned as a key step in decarbonizing transport in 81 per cent of LT-LEDS, with such fuels including biofuels (71 per cent), hydrogen or green hydrogen (68 per cent) and synthetic fuels (41 per cent) in applications such as long-distance shipping and aviation. Some LT-LEDS emphasized the pivotal role of innovation and technological advancement in realizing possibilities for low- or zero-carbon aviation, ranging from new aircraft designs to use of biofuels or hydrogen and innovative engine designs to accommodate such fuel use. Integration of digital technologies within sectors such as clean energy production, transport, agriculture and circular economy was identified as key to long-term low-emission development plans.

35. In general, the LT-LEDS considered capacity-building as a cross-cutting issue that is the overarching enabler for adaptation and mitigation action and meeting commitments. They highlighted the importance of capacity-building for facilitating technology development, access to climate finance and community engagement. Overall, capacity-building was deemed crucial to the implementation of the LT-LEDS operational strategy.

36. A total of 40 per cent of LT-LEDS mentioned an intention to use voluntary cooperation, including the general use of voluntary cooperation under Article 6 of the Paris

Agreement; use of cooperative approaches referred to in Article 6, paragraph 2; use of the mechanism established by Article 6, paragraph 4; and use of non-market approaches under Article 6, paragraph 8. Some 6 per cent of LT-LEDS indicated qualitative limits on the use of voluntary cooperation, including environmental integrity, transparency and avoidance of double counting of emission reductions. A few LT-LEDS mentioned the possibility of using offsetting to achieve the long-term net zero emission goal.

37. A total of 82 per cent of LT-LEDS indicated that institutional arrangements are crucial components for planning, coordinating and implementing climate change policy and action and for integrating climate change aspects into broader development planning; while 11 per cent of LT-LEDS referred to institutional arrangements specifically established for their preparation and implementation.

38. A total of 85 per cent of LT-LEDS highlighted that effective stakeholder engagement plays an important role in Parties' planning and implementation, as successful economic transformation requires a collective commitment with stakeholders to achieving long-term goals in LT-LEDS. Stakeholder engagement during preparation was referred to in 72 per cent of LT-LEDS, while 81 per cent referred to stakeholder engagement during the implementation of LT-LEDS.

39. A total of 99 per cent of LT-LEDS provided information on using one or more ACE elements (such as climate education and public awareness, training, public participation, public access to information and international cooperation on the ACE elements) to ensure the effective implementation of mitigation and adaptation measures and acknowledged those elements as indispensable tools for mobilizing all sectors of society towards achieving the long-term goals. Parties recognized that the transition to a low-emission economy and society could only be achieved with a collective long-term vision in which all members of society, including children and youth, are educated and empowered to make climate-conscious decisions and the current and future workforce is fully equipped with the skills necessary to address the climate crisis.

40. A total of 74 per cent of LT-LEDS provided information on formal arrangements for monitoring and reporting on progress of LT-LEDS implementation, with 12 per cent indicating requirements to report the implementation of measures annually and 9 per cent indicating requirements to report every two years.

41. A total of 74 per cent of LT-LEDS reported the intention of Parties to regularly update their LT-LEDS and 51 per cent referred to the frequency of updates. Every five years was the most widely indicated timeline, representing 34 per cent of LT-LEDS. These LT-LEDS indicated that the timeline for reviewing and updating them is aligned with the timeline for updating NDCs, so that LT-LEDS will guide subsequent NDCs.

# II. Mandate, scope and approach

## A. Mandate

42. Under Article 4, paragraph 19, of the Paris Agreement, all Parties should strive to formulate and communicate LT-LEDS, mindful of Article 2 taking into account their common but differentiated responsibilities and respective capabilities, in the light of different national circumstances.

43. CMA 4 urged Parties that had not yet done so to communicate, by CMA 5, LT-LEDS towards just transitions to net zero emissions by or around mid-century, taking into account different national circumstances, and reiterated the invitation<sup>6</sup> to Parties to update their LT-LEDS regularly, as appropriate, in line with the best available science.<sup>7</sup>

<sup>&</sup>lt;sup>6</sup> Decision 1/CMA.3, para. 33.

<sup>&</sup>lt;sup>7</sup> Decision 1/CMA.4, paras. 24–25.

44. CMA 4 requested the secretariat to prepare a synthesis report on LT-LEDS to be made available for consideration at CMA  $5.^{8}$ 

## B. Scope

45. This report synthesizes information from the 68 latest available LT-LEDS, representing 75 Parties to the Paris Agreement,<sup>9</sup> submitted to the secretariat and published on the UNFCCC website as at 25 September 2023.<sup>10</sup>

# C. Approach

46. This synthesis report contains the information communicated by Parties in their LT-LEDS and synthesized for all those Parties taken together.

47. The approach and methods for estimating projected emissions in chapter III.C.3 below are consistent with those in the most recent NDC synthesis report available.<sup>11</sup> Chapter III.C.3 below also considers the estimated emission projections of Parties that have not communicated LT-LEDS but provided quantifiable information on their long-term mitigation visions, strategies and targets in their latest NDCs.

48. The following terms are used in this report to indicate the percentage of LT-LEDS that mention particular information: "a few" for less than 10 per cent; "some" for 10–40 per cent; "many" for 41–70 per cent; "most" for 71–90 per cent; and "almost all" for more than 90 per cent.

# III. Synthesis of information contained in long-term low-emission development strategies

# A. Overview of the communicated long-term low-emission development strategies

49. This report considers the 68 latest available LT-LEDS, representing 75 Parties to the Paris Agreement, including 7 updated LT-LEDS from 7 Parties, communicated to the secretariat and published on the UNFCCC website as at 25 September 2023, covering 76 per cent of total global emissions in 2019,<sup>12</sup> which are estimated at 52.6 Gt  $CO_2$  eq without

<sup>&</sup>lt;sup>8</sup> Decision 1/CMA.4, para. 26.

<sup>&</sup>lt;sup>9</sup> In addition to an LT-LEDS communicated by Croatia and the European Commission on behalf of the EU and its member States, 20 LT-LEDS were communicated by individual EU member States. For the purpose of synthesizing the information, the EU is considered as representing 28 Parties (27 member States plus the EU) with regard to information such as GHG emissions, GDP and energy consumption. Information from the LT-LEDS communicated on behalf of the EU and from the LT-LEDS of individual EU member States is considered separately to reflect the diversity of their content.

<sup>&</sup>lt;sup>10</sup> See <u>https://unfccc.int/process/the-paris-agreement/long-term-strategies</u>.

<sup>&</sup>lt;sup>11</sup> FCCC/PA/CMA/2023/12.

<sup>&</sup>lt;sup>12</sup> This share of total global emissions relates to non-harmonized global emissions in order to provide the best reflection of the scope of long-term targets. The harmonization of global emissions is undertaken using a standard method, a tapered-off percentage scaling that linearly decreases from 2015 towards 2050, employed also within the AR6 Working Group III scenario database, to align total global emissions. The same method as employed within the AR6 Working Group III data processing steps was employed for this report to ensure comparability of harmonized global emission values with the milestones for 2030 and later provided by the IPCC.

LULUCF<sup>13</sup> (and around 56.3 Gt CO<sub>2</sub> eq with LULUCF<sup>14</sup>).

50. The Parties that communicated LT-LEDS together account for 87 per cent of global GDP,<sup>15</sup> 68 per cent of the global population<sup>16</sup> and around 77 per cent of total energy consumption in 2019, including some 91 per cent of coal consumption, some 77 per cent of natural gas consumption and some 71 per cent of oil consumption<sup>17</sup> (see figure 1).

51. In addition, 19 Parties that have not communicated LT-LEDS provided quantifiable information on their long-term mitigation visions, strategies and targets for up to and beyond 2050 in their latest NDCs. Total emissions of those Parties and Parties that communicated LT-LEDS in 2019 are estimated at 40.7 Gt CO<sub>2</sub> eq, covering 81 per cent of total global emissions, 91 per cent of global GDP,<sup>18</sup> 74 per cent of the global population<sup>19</sup> and around 82 per cent of total energy consumption in 2019, including some 95 per cent of coal consumption, some 80 per cent of natural gas consumption and some 76 per cent of oil consumption<sup>20</sup> (see figure 1).

52. In total, 28 LT-LEDS were communicated as at December 2020; 26 in 2021, including 4 updated LT-LEDS; 12 in 2022, including 3 updated LT-LEDS and 1 addendum to a previously communicated LT-LEDS; and 11 LT-LEDS in 2023 as at 23 September.

<sup>&</sup>lt;sup>13</sup> Including emissions from countries that are not Parties to the Paris Agreement. A harmonization factor is used to ensure comparability with Shared Socioeconomic Pathway scenarios assessed by the IPCC and emissions from international aviation and maritime transport, which respectively accounted for approximately 1.2 and 1.4 per cent of total global emissions in 2019.

<sup>&</sup>lt;sup>14</sup> The stated total global emissions including LULUCF are in line with anthropogenic land-use emissions and removals in the scenarios assessed by the IPCC, although aggregate global net emissions estimated on the basis of national GHG inventories would be lower. The difference mainly reflects whether all forest sinks in areas of managed land are defined as anthropogenic. A large fraction of these forest sinks is part of the natural carbon cycle response to elevated CO<sub>2</sub> concentrations and can hence be regarded as non-directly anthropogenically induced sinks (also referred to as CO<sub>2</sub> fertilization effect). Note that land-use emissions are generally subject to relatively large uncertainties. The chosen harmonized emission level facilitates comparability between aggregate emissions according to LT-LEDS, emissions in IPCC-assessed scenarios and IPCC-reported emission milestones (see table SPM.2 in the contribution of Working Group III to the AR6) or timing of achievement of net zero emissions.

<sup>&</sup>lt;sup>15</sup> GDP at current prices based on United Nations Statistics Division data. See <u>https://data.un.org/\_Docs/SYB/PDFs/SYB64\_230\_202110\_GDP%20and%20GDP%20Per%</u>20Capita.pdf.

<sup>&</sup>lt;sup>16</sup> See the United Nations 2019 Revision of World Population Prospects at <u>https://population.un.org/wpp/Download/Standard/Population/</u>.

<sup>&</sup>lt;sup>17</sup> Estimated on the basis of data from IEA. 2022. World Energy Balances. Paris: IEA. All rights reserved; as modified by the secretariat. IEA data used in this report are subject to IEA terms and conditions, available at <u>www.iea.org/terms</u>.

<sup>&</sup>lt;sup>18</sup> As footnote 15 above.

<sup>&</sup>lt;sup>19</sup> As footnote 16 above.

<sup>&</sup>lt;sup>20</sup> As footnote 17 above.

#### Figure 1

Share of global emissions, gross domestic product, population, and total energy, coal, oil and natural gas consumption in 2019 for Parties that communicated long-term low-emission development strategies and long-term mitigation visions, strategies and targets in their nationally determined contributions



Parties that communicated LT-LEDS and Parties that communicated NDCs with long-term mitigation, visions, strategies and targets

# **B.** Long-term low-emission development pathways and development priorities

#### 1. Linking long-term low-emission development with socioeconomic development

53. All LT-LEDS provided a clear development perspective to frame the LT-LEDS and integrated climate change related aspects and objectives with development visions, priorities and principles or economic, social and environment objectives.

54. In this context, 49 per cent of LT-LEDS indicated the close linkage with Parties' national development plans and 63 per cent of LT-LEDS referred to linkages with the SDGs.

55. Almost all LT-LEDS considered multiple synergies and trade-offs among sustainable development, emission reductions and adaptation to climate change. In all LT-LEDS, Parties underlined their commitment to achieving the long-term temperature goal of the Paris Agreement given climate change has already caused and will continue to cause challenges related to national development. Although 59 per cent of LT-LEDS underlined the need for massive-scale transformation well beyond incremental change as a challenge for the transition to a low-emission development pathway, especially in terms of financing, Parties highlighted the importance of proactively seizing opportunities from the global shift to a low-emission economy with the aim of achieving sustainable and inclusive economic development.

56. In some LT-LEDS, Parties highlighted that the LT-LEDS formulation process provided an opportunity for Parties to identify a series of changes across the economy required over time with a view to exploiting benefits and managing challenges for a just transition.

57. In this context of changes required over time, Parties noted, for example, that promoting new industries such as clean hydrogen will create new export markets and jobs, which will help to offset the long-term impacts in sectors such as thermal coal and natural gas, for which the demand may change owing to shifting choices of international consumers; that the net impact of the transition to a low-emission economy depends on actual policies pursued and the rate and size of the change, while the total number of potential synergies between cutting emissions and achieving other societal goals generally exceeds the number of conflicts; that LT-LEDS aim to serve as a road map or vision document based on

comprehensive analysis and modelling of all relevant economic sectors and outline priority mitigation actions for each sector needed to achieve the country's goal of a carbon-neutral economy by 2050, taking into account the balance among emission reductions, economic growth, social justice and climate resilience; and that more than one path can be taken towards a climate-neutral future and there is more than one way to achieve a climate-neutral society as seen from the multiple emissions scenarios and projections in 63 per cent of LT-LEDS (see chap. III.C.2 below).

#### (a) Synergies

58. Parties identified various synergies between socioeconomic development objectives and transition to a low-emission economy. In total, 85 per cent of LT-LEDS highlighted synergies with economic growth, 76 per cent with job creation, 63 per cent with climate resilience and disaster risk reduction, 60 per cent with improved business and industry competitiveness, 60 per cent with better human health including through improved air quality, 59 per cent with sustainable cities, 59 per cent with social welfare and human well-being with reduced inequalities, 56 per cent with long-term development planning such as infrastructure development, 51 per cent with sustainable consumption and production including through a circular economy, 51 per cent with biodiversity, 51 per cent with affordable and clean energy with improved energy security and 50 per cent with innovation and technology development. Other areas of synergy outlined in LT-LEDS include food security and quality, economic diversification, improved trade balance with fewer energy imports, reduced dependence on imported materials including fossil fuels, reduced energy poverty, reduced traffic congestion and travel time owing to efficient public passenger mobility, improved travel options for nonvehicle owners that enable social and economic participation, improved safety in transport, improved use of public space, improved health due to more cycling and walking, more convenient and comfortable housing, increased rural development, an increase in the number of healthy and climate-resilient forests, more water conservation, and more countries with nearly zero waste.

59. The synergies described in LT-LEDS correspond to many elements of the SDGs, with SDG 8 (decent work and economic growth) most frequently mentioned, followed by SDG 17 (partnerships for the goals), SDG 9 (industry, innovation and infrastructure), SDG 10 (reduced inequalities), SDG 11 (sustainable cities and communities), SDG 3 (good health and well-being), SDG 4 (quality education) and SDG 12 (responsible consumption and production) (see figure 2).

#### Figure 2

Synergies between long-term low-emission development and elements of the Sustainable Development Goals mentioned in long-term low-emission development strategies



*Note*: The shading reflects how frequently linkages were identified by Parties: the darker the shading, the more frequently linkages were identified.

#### (b) Challenges

60. Challenges described in LT-LEDS illustrate the common threat of climate change for national development and different national circumstances, including social, economic and political conditions and capabilities. A total of 65 per cent of LT-LEDS underlined challenges relating to finance, including safeguarding sound and balanced public finance and access to new sources of finance; 59 per cent underlined the need for massive-scale transformation well beyond incremental change; 46 per cent highlighted uncertainty in technology development, including cost and availability; and 40 per cent referred to energy affordability and reliability. Additional challenges included a smooth transition away from carbon-intensive sectors (32 per cent), protection of biodiversity and the environment (31 per cent),

socioeconomic transition in a short period of time (21 per cent), food security (19 per cent), carbon leakage (15 per cent) and dependence on foreign energy and resources (12 per cent). Other challenges indicated in fewer LT-LEDS included widespread poverty, high unemployment, a high fiscal deficit, political instability, armed conflicts and migratory pressures.

61. A few LT-LEDS reported a negative impact on GDP and underlined that policy planning and technology cost reduction is needed to mitigate it (see chap. III.E.2 below for challenges related to risks, vulnerability and impacts of climate change).

62. Common challenges in reducing emissions from the energy sector communicated in LT-LEDS include the significant amount of new zero carbon electricity capacity required; development of new energy transmission, distribution and storage infrastructure to flexibly respond to changes in supply and demand when deployment of solar and wind power is increased; the high cost of electric vehicles; alternate sources of low-carbon fuels for long-distance transport such as aviation; the long lifetime of buildings with high upfront costs for energy-efficiency improvements; and decarbonization of high-temperature heat required for industrial processes including cement production.

63. A major challenge for the AFOLU sector to contribute to mitigating climate change is competing land-use options, as 72 per cent of LT-LEDS mentioned the need to balance competing demands of multiple land uses on limited land, noting that the objectives of ensuring food security, providing renewable raw materials and protecting the environment, as well as combating climate change, must all be coordinated. In this context, 47 per cent of LT-LEDS noted the need for safeguards to limit unwanted social or environmental effects of LT-LEDS, for example related to biodiversity loss or food security.

#### 2. Just transition

64. CMA 4 highlighted the importance of just transition in the context of LT-LEDS when moving towards net zero emissions by or around mid-century.<sup>21</sup>

65. Recognizing that transformational structural change will result in both positive and negative effects on economic and social development, including employment opportunities, 57 per cent of LT-LEDS underlined Parties' commitment to just transition, with 26 per cent elaborating on the concept of just transition in a dedicated chapter. Of the 43 per cent of LT-LEDS that did not explicitly mention just transition, 24 per cent illustrated elements that are linked to just transition, such as fairness, equity and inclusiveness. In total, 81 per cent of LT-LEDS contained information on just transition and related elements (see figure 3).



#### Common elements of just transition described in long-term low-emission development strategies



<sup>&</sup>lt;sup>21</sup> Decision 1/CMA.4, para. 24.

66. Of the LT-LEDS that referred directly or indirectly to the concept of just transition, 56 per cent included information on strategies for achieving just transition or elements thereof, albeit with varying levels of detail, with 9 per cent providing comprehensive details of such strategies, which include a national climate action plan with just transition at the core, a national strategy for phasing out coal while considering just transition principles, a just transition mechanism and a national strategy for just workforce transition.

67. A total of 47 per cent of LT-LEDS provided information on measures and policies pertaining to elements of just transition, such as providing training to facilitate upskilling or reskilling of workers; mainstreaming climate change in education curricula; providing adequate incentives, support and investment to promote job creation in growing markets; creating financial instruments, such as carbon pricing, to generate revenue that can be reinvested towards economic diversification and transformation; creating infrastructure, such as in relation to transport and telecommunications, to facilitate industrial growth, which is essential for economic diversification and transformation; and putting in place social welfare measures to address risks related to the transition, such as income support during job transitions, job relocation and early retirement.

## 3. Macroeconomic effect

68. Parties assessed macroeconomic effects resulting from the transition to a lowemission economy with the aim of anticipating possible challenges and opportunities. In this context, 65 per cent of LT-LEDS provided information on macroeconomic assessments, including the impact on GDP; changes in sectoral economic outputs, employment and trade patterns; required level of investment and government expenditure; tax revenue; economic impacts caused by climate change; and socioeconomic costs and benefits of mitigation and adaptation measures such as cost saving from less energy use.

69. A total of 43 per cent of LT-LEDS provided information on a quantitative impact on GDP and 37 per cent provided information on a quantitative impact on employment. Parties tended to indicate a positive impact on GDP and employment, while a few reported a negative impact on GDP and underlined a need for policy planning and technologies cost reduction in order to mitigate the negative impact. A few LT-LEDS mentioned that the assessment did not take into account economic benefits of mitigation from avoided damage from climate change or from reduced adaptation costs. A few LT-LEDS communicated the estimated impact on employment by sector and gender. The LT-LEDS tended to indicate new employment opportunities as a part of macroeconomic assessment, while the need for job creation, training and education was highlighted in the context of just transition (see chap. III.B.2 above)

70. A total of 47 per cent of LT-LEDS reported assessments on required levels of investment, typically indicating substantial levels of long-term investment that are considered both a cost and an input to GDP growth and job creation (see chap. III.F.1 below for more information on finance).

71. Possible impacts on international trade were mentioned in 50 per cent of LT-LEDS, including new trade opportunities arising from a global transition to a low-emission economy, cost savings from decreased fuel imports and a need for export diversification.

72. Although some LT-LEDS included analytical tools for macroeconomic effect assessment, uncertainties relating to key issues complicated a granular description of all macroeconomic implications, including future commodity prices, technology costs and consumer behaviour.

#### 4. Gender

73. A total of 50 per cent of LT-LEDS referred to gender, including gender integration. Significant mentions<sup>22</sup> of gender appear in 25 per cent of LT-LEDS, including treating gender

<sup>&</sup>lt;sup>22</sup> See document FCCC/CP/2022/6 for further details on the categorization of gender mentions. For example, communications classified as making "limited" mention of gender were often limited to demographic data, whereas communications classified as making "significant" mention of gender treated it as a cross-sectoral issue and/or referenced gender analysis or other tools.

as a cross-sectoral issue and references to gender analysis or other tools used in planning or implementation. In addition, 25 per cent of LT-LEDS contained limited mentions of gender, mostly referring to demographic data disaggregated by sex. The limited or lack of information on gender considerations and integration in 75 per cent of LT-LEDS stands in contrast to the continued increasing integration of gender in 79 per cent of NDCs.

74. The Parties whose LT-LEDS contained significant mentions of gender also included significant mentions of gender in their NDC, whereas the Parties whose LT-LEDS contained limited references to gender included more references to gender in their NDC. Most Parties that did not mention gender in their LT-LEDS did mention it in their NDCs (see figure 4).

#### Figure 4

Significant mentions of gender by Parties in their long-term low-emission development strategies and nationally determined contributions



## C. Long-term mitigation goal

#### 1. Type and time frame, scope and coverage, and net zero emissions

#### (a) Type and time frame

75. All LT-LEDS communicated a long-term mitigation goal, taking into account different national circumstances. The mitigation goals vary and are often described differently, including as commitments enshrined in national legislation or aspirational goals, conditional on international support, as an expression of intention to move towards net zero carbon emissions over time or as a guiding principle.

76. Also, Parties used different terminologies to express their long-term mitigation goals, including targets for net zero emissions, carbon neutrality, climate neutrality, achieving a balance between anthropogenic emissions of GHGs and their absorption and absolute emission reduction level compared with a base year. Figure 5 summarizes the long-term mitigation goals and time frames.

77. A total of 93 per cent of LT-LEDS indicated a quantifiable long-term mitigation goal and 7 per cent described policies and actions without a quantifiable long-term goal. The communicated time frames of quantifiable long-term mitigation goals vary, including 2035, 2040, 2045, 2050, 2060 and 2065. The most widely communicated time frame was 2050, indicated in 82 per cent of LT-LEDS. A total of 7 per cent of LT-LEDS indicated multiple time frames corresponding to long-term goals, such as an absolute emission reduction target

for 2050 with a view to reaching net zero emissions thereafter and a combination of net zero  $CO_2$  emission targets and absolute emission reduction targets on non- $CO_2$  gases.

#### Figure 5

# Types and time frames of long-term mitigation goal communicated in long-term low-emission development strategies



*Note*: The number of long-term mitigation goals exceeds the number of LT-LEDS, resulting in an overall percentage of more than 100 per cent. For the purpose of analysis, multiple long-term mitigation goals in one LT-LEDS were counted separately. For example, when a Party included an absolute emission reduction target by 2050 and net zero emissions at a later date, both are counted in the figure.

#### (b) Scope and coverage of sector and greenhouse gases

78. Many LT-LEDS indicated that their long-term mitigation goal covers all sectors. Although a clear description of sector coverage is often not explicitly communicated in the LT-LEDS, Parties outlined efforts to address emissions from multiple sectors corresponding to IPCC sectors, IPCC subsectors or combinations thereof. Almost all LT-LEDS had a chapter or section on agriculture, energy supply, LULUCF and transport, most LT-LEDS highlighted energy, industry and waste, and many LT-LEDS included information on buildings. In addition, a few LT-LEDS indicated that their long-term mitigation goal covers emissions from international aviation, shipping or both.

79. Many LT-LEDS indicated that their long-term mitigation goal covers all GHGs. A few LT-LEDS communicated multiple long-term goals tailored to different GHGs, including a combination of a net zero  $CO_2$  emission target and an absolute emission reduction target for CH<sub>4</sub> and N<sub>2</sub>O. Although LT-LEDS often did not include a clear description of GHG coverage in the context of presenting their overall long-term mitigation goal, all LT-LEDS mentioned efforts and activities to reduce  $CO_2$ , most did for CH<sub>4</sub>, many for N<sub>2</sub>O and hydrofluorocarbons, some for perfluorocarbons and sulfur hexafluoride and a few for nitrogen trifluoride.

#### (c) Net zero emissions

80. The contribution of Working Group III to the AR6 considered a timeline of net zero  $CO_2$  emissions and net zero emissions in global modelled pathways that limit global warming consistently with the long-term temperature goal of the Paris Agreement.

81. While Parties often used similar terminology to describe their long-term mitigation goals (see para. 76 above), the scope and coverage of these goals sometimes differed. A total of 56 per cent of LT-LEDS described long-term mitigation goals in terms of net zero GHG emissions, while 4 per cent referred to net zero CO<sub>2</sub> emissions. The mitigation goal in 22 per cent of LT-LEDS cannot be classified as net zero GHG or net zero CO<sub>2</sub> emissions, and 18 per cent did not refer to a concept related to net zero emissions and instead described absolute

emission reduction levels compared with a base-year level or policies and actions without a quantifiable long-term mitigation goal (see figure 6).

Figure 6

# Share of references to net zero emissions and time frame indicated in long-term low-emission development strategies



*Note*: The total percentage exceeds 100 per cent. For the purpose of the analysis, multiple long-term mitigation goals in a single LT-LEDS were counted separately. For example, when a Party included both net zero  $CO_2$  emissions and net zero GHG emissions with different time frames, both are counted in the figure.

#### 2. Scenarios and projections of emissions and removals

82. A total of 74 per cent of LT-LEDS indicated that Parties considered emissions scenarios and projections while preparing their LT-LEDS. In addition, 6 per cent of LT-LEDS indicated that Parties will develop an emissions scenario as a follow-up to their LT-LEDS.

83. Figure 7 provides an overview of references to emissions scenarios and projections in the LT-LEDS. The number of scenarios described ranged from 1 to 12. A total of 63 per cent of LT-LEDS described multiple scenarios for considering different pathways of technology development and interdependency among sectors, such as the share of renewable energy in electricity production and electrification rate of energy end-use sectors. In addition, 59 per cent of LT-LEDS reported a scenario based on 'business as usual' and 'with existing measures' to identify additional policy interventions required to achieve Parties' long-term mitigation goal.

84. A total of 71 per cent of LT-LEDS described projections of emissions and removals, including 59 per cent by sector and 7 per cent by GHG. Common sector categories in projections included agriculture, buildings, energy, energy supply, industry, LULUCF, transport and waste, which align with IPCC GHG inventory categories, sectors and subsectors. In addition, 41 per cent showed the level of removals in projections. The number of modelling tools mentioned ranged from one to six, including the computable general equilibrium model, The Integrated Market Allocation–Energy Flow Optimization Model System and the Low Emissions Analysis Platform.

85. A total of 26 per cent of LT-LEDS described detailed projections for energy, including electricity generation or installed capacity by source, total energy consumption by source and total primary energy supply by source.

# Figure 7



Scenarios and projections of emissions and removals mentioned in long-term low-emission development strategies

#### 3. Projected collective emissions taking into account implementation of long-term lowemission development strategies and nationally determined contributions

86. Total emissions in 2010 and 2019 of Parties that communicated LT-LEDS are estimated to be 35.1 and 38.3 Gt  $CO_2$  eq, covering 78 and 76 per cent respectively of total global emissions. In addition, 19 Parties that have not communicated LT-LEDS provided quantifiable information in their latest NDCs on their long-term mitigation visions, strategies and targets for up to and beyond 2050.<sup>23</sup> When combined, the total emissions in 2010 and 2019 are estimated at 37.0 and 40.7 Gt  $CO_2$  eq, covering 83 and 81 per cent of total global emissions in 2010 and 2019 respectively.<sup>24</sup>

87. According to the latest NDCs recorded in the NDC registry<sup>25</sup> as at 25 September 2023, the collective emissions of Parties that communicated LT-LEDS are estimated at 35.9 (34.1–37.6) Gt CO<sub>2</sub> eq in 2030, 2 per cent higher than in 2010 (ranging from 3 per cent lower to 7 per cent higher) and 6 (2–11) per cent lower than in 2019. When also taking into account those Parties that have not communicated LT-LEDS but indicated their long-term mitigation visions, strategies and targets in their latest NDCs, collective emissions are estimated at 38.8 (36.8–40.7) Gt CO<sub>2</sub> eq in 2030, 5 per cent higher than in 2010 (ranging from 1 per cent lower to 10 per cent higher) and 5 (0–10) per cent lower than in 2019.

88. The total emissions in 2050 of Parties that communicated LT-LEDS are estimated at 14.2 (12.6–15.8) Gt CO<sub>2</sub> eq, which is 60 (55–64) per cent lower than in 2010 and 63 (59–67) per cent lower than in 2019, while a certain lack of clarity on the scope and coverage of long-term mitigation goals as well as quantified levels of emissions and removals in communicated LT-LEDS made it difficult to quantify emissions (see chap. III.C.1 above). When also considering Parties that have not communicated LT-LEDS but provided quantifiable information on their long-term mitigation visions, strategies and targets in their latest NDCs, the total GHG emissions in 2050 are estimated at 14.7 (13.0–16.4) Gt CO<sub>2</sub> eq, which is 60 (56–65) per cent lower than in 2010 and 64 (60–68) per cent lower than in 2019, if all the pledges are implemented in full and on time.

89. Average per capita emissions of Parties that communicated LT-LEDS and Parties that have not communicated LT-LEDS but provided quantifiable information on their long-term

<sup>&</sup>lt;sup>23</sup> FCCC/PA/CMA/2023/12.

<sup>&</sup>lt;sup>24</sup> Furthermore, a number of other Parties announced their intention to achieve net zero emissions or carbon neutrality by or around mid-century, but their projected emissions are not considered in this report.

<sup>&</sup>lt;sup>25</sup> <u>https://unfccc.int/NDCREG</u>.

mitigation visions, strategies and targets in their latest NDCs are estimated at 2.3 (2.0–2.6) t  $CO_2$  eq for 2050. Compared with the global average per capita emissions of 6.8 t  $CO_2$  eq<sup>26</sup> in 2019 as well as the average per capita emissions of those Parties of 7.1 t  $CO_2$  eq in 2019, the projected per capita emissions of that group of Parties is more consistent with the global average in the scenarios that keep warming to likely below 2 °C (with over 67 per cent likelihood), which is around 2.4 (1.6–3.1) t  $CO_2$  eq in 2050 as assessed by the IPCC.<sup>27</sup> For the scenarios of limiting warming to 1.5 °C (with 50 per cent likelihood) with no or limited overshoot (and net zero emissions in the second half of the century), the projected per capita emissions are 1.3 (0.6–2.1) t  $CO_2$  eq in 2050 (see figure 8).

#### Figure 8

Comparison of per capita global greenhouse gas emissions based on long-term low-emission development strategies and nationally determined contributions with long-term mitigation visions, strategies and targets and emissions in Intergovernmental Panel on Climate Change scenarios



90. Calculated on the basis of the projected 2030 and 2050 GHG emission levels of the Parties that communicated LT-LEDS and those that have not communicated LT-LEDS but provided quantifiable information on their long-term mitigation visions, strategies and targets in their latest NDCs, the average emission reduction rate per annum between 2019 and 2030 for this group of Parties is 0.2 Gt  $CO_2$  eq, which is equivalent to 0.4 per cent of those Parties' emissions in 2019. The average emission reduction rate per annum for this group of Parties between 2030 and 2050 is estimated at 1.2 Gt  $CO_2$  eq, which is equivalent to 3.0 per cent of those Parties' emissions in 2019 (see figure 9).

91. If Parties were collectively to start reducing emissions in 2020 with a view to achieving their 2050 targets, and those reductions remained constant over the next three

<sup>&</sup>lt;sup>26</sup> These global per capita emissions include emissions from international aviation and shipping and non-CO<sub>2</sub> gases in line with IPCC scenarios, calculated using a harmonization factor. Without the harmonization factor to align with IPCC scenarios, estimated per capita emissions for 2019 would be 6.5 t CO<sub>2</sub> eq.

<sup>&</sup>lt;sup>27</sup> See table SPM.2 in the contribution of Working Group III to the AR6. Stated ranges are 5 to 95 percentiles of per capita emissions from these scenarios without LULUCF as shown in figure 8. Per capita emissions including LULUCF are 2.2 (1.5–2.9) t CO<sub>2</sub> eq in 2050 for scenarios of keeping warming to likely below 2 °C (with over 67 per cent likelihood) and 0.9 (0.0–1.6) t CO<sub>2</sub> eq in 2050 for scenarios of limiting warming to 1.5 °C (with 50 per cent likelihood) with no or limited overshoot (and net zero emissions in the second half of the century).

decades, the average emission reduction rate per annum between 2030 and 2050 would be 0.9 percentage points less pronounced than currently foreseen; it is estimated at 2.1 (1.9–2.2) per cent of emissions in 2019 and equivalent to 0.8 Gt  $CO_2$  eq/year.

#### Figure 9

Average greenhouse gas emission reduction rate per annum in 2019–2030 and 2030–2050 based on nationally determined contributions of Parties that communicated long-term low-emission development strategies and Parties that communicated nationally determined contributions with long-term mitigation visions, strategies and targets



92. Under the IPCC-assessed scenarios that limit warming to 1.5 °C (with 50 per cent likelihood) with no or low overshoot, GHG emissions are projected to decrease from 2019 levels by 43 (34–60) per cent by 2030, which accounts for around half of the reductions foreseen by 2050. In the scenarios that likely limit warming to below 2 °C (with over 67 per cent likelihood) with the start of mitigation action at 2020, emissions are projected to decrease by 27 (14–45) per cent by 2030, which accounts for more than one third of the reductions foreseen by 2050. For Parties that communicated LT-LEDS and those that have not communicated LT-LEDS but provided quantifiable information on their long-term visions, strategies and targets in their latest NDCs, according to their NDCs emissions are estimated to be 5 (0–10) per cent lower in 2030 than in 2019 (see para. 87 above), which means that it is assumed that most emission reductions foreseen by 2050 will occur after 2030 (see figure 10).

#### Figure 10

# Comparison of greenhouse gas emission reductions in 2019–2030, 2030–2040 and 2040–2050 between the Intergovernmental Panel on Climate Change scenarios and the combination of communicated long-term low-emission development strategies and nationally determined contributions



*Note*: The shown scenarios of limiting warming to 1.5 °C (with 50 per cent likelihood) with no or limited overshoot are categorized by the IPCC as "C1". For the scenarios of limiting warming to likely below 2 °C, category "C3a" scenarios are shown, with onset of mitigation action by 2020. Reductions for Parties with LT-LEDS and those that provided quantifiable information on their long-term visions, strategies and targets in their NDCs are shown in the right panel. For comparability, reductions are shown without LULUCF (dark shading) and with LULUCF (light shading). As Parties' LULUCF-related reductions are not comparable with the IPCC Working Group III scenarios, illustrative LULUCF-related reductions in the right panel are assumed as being the same percentage reductions as under the IPCC "C1" scenario category (left panel).

# 4. Alignment of nationally determined contributions with long-term low-emission development strategies

93. A total of 43 per cent of LT-LEDS indicated that they will guide the development and ambition of the Parties' subsequent NDCs, including adoption of new policies and actions beyond the current NDCs. A total of 10 per cent of LT-LEDS mentioned that the latest NDCs are already aligned with the LT-LEDS. In addition, 18 per cent of LT-LEDS described a need for deeper emission reductions than reported in the current NDCs. A total of 47 per cent of LT-LEDS did not provide information on how they relate to the NDCs.<sup>28</sup>

94. A total of 28 per cent of LT-LEDS provided information on the level of midterm emissions between 2030 and the long-term target year, including indicative milestones in 2040 and carbon budgets for intermediate points in time, such as 2037 or 2040. In addition, 16 per cent of LT-LEDS referred to the anticipated timing of the peak of the Parties' emissions ranging from 2020 to 2025, 2026, 2027 and 2030. Setting out such information in the emission pathways in more detail will guide Parties' subsequent NDCs.

#### **D.** Mitigation measures

#### 1. Overview of mitigation options and priority areas

95. All LT-LEDS described mitigation measures for achieving long-term mitigation goals that are often a subset of one or more IPCC sectors. All LT-LEDS communicated mitigation options in the energy supply, transport, buildings, industry, AFOLU and waste sectors. Figure 11 provides an overview of frequently mentioned mitigation options in priority areas communicated in LT-LEDS (see chap. III.F.2 below for more detail on technologies).

<sup>&</sup>lt;sup>28</sup> A total of 29 per cent of LT-LEDS were communicated from individual EU member States that communicated NDCs jointly as the EU.

96. The contribution of Working Group III to the AR6 indicated that mitigation options that cost USD 100/t CO<sub>2</sub> eq or less could reduce global emissions by at least half the 2019 level by 2030, noting that the relative potentials and costs will vary across countries and in the longer term compared with in 2030.<sup>29</sup> Most LT-LEDS provided information on several of these mitigation options in the context of their mitigation pathways. Most frequently, LT-LEDS contained information on electric light-duty vehicles (94 per cent); ecosystem restoration, afforestation and reforestation (91 per cent); solar energy (91 per cent); reduced CH<sub>4</sub> emissions from solid waste (90 per cent); shift to public transport (87 per cent); and industry energy efficiency (79 per cent) (for the full list, see figure 12).

97. The level of detail associated with each mitigation option varies, with some LT-LEDS providing detailed information, such as on policy instruments, implementation agencies and resource allocation. Parties often consider a package of policies to ensure complementarity and a sequence of policy interventions tailored to national circumstances. Moreover, a holistic perspective to capture cross-sectoral linkages of policy issues was illustrated in several LT-LEDS, for example the combination of energy supply, transport, buildings and urban land-use policies to guide determining the optimal locations for distributed renewable energy facilities, residential buildings and public transport networks in urban areas.

98. Compared with mitigation actions for up to 2030, which are often described extensively in LT-LEDS, the description of those actions for beyond 2030 tends to be more abstract and high level, with a general indication of priority areas that are often based on modelled trajectories and an intention to explore technologies that are still in research, development and demonstration. Given the considerable uncertainty regarding the development and implementation of mitigation measures beyond 2030, LT-LEDS often described sectoral visions and priorities to guide respective policy plans over time.

99. Considering the long lifetime of infrastructure and the risk of locked-in carbon- and energy-intensive assets, some LT-LEDS highlighted that action taken during the current NDC implementation period will determine a considerable number of activities and associated emissions and removals in mid-century.

100. A linkage between mitigation options and adaptation was sometimes described in LT-LEDS. For example, in the area of water management, increasing energy efficiency of water treatment facilities, improving performance of hydroelectric plants and protecting ecosystems enhance adaptation to climate change with increased water availability. In contrast, large-scale implementation of water-intensive mitigation options such as nuclear power, electrolysis hydrogen production and certain biomass crops for BECCS could result in increased water demand. Limited water availability due to climate change may also create competition between different water needs in agriculture, drinking water, energy production and industry.

<sup>&</sup>lt;sup>29</sup> IPCC. 2018. IPCC Special Report on the Impacts of Global Warming of 1.5 °C above Pre-industrial Levels and Related Global Greenhouse Gas Emission Pathways in the Context of Strengthening the Global Response to the Threat of Climate Change, Sustainable Development, and Efforts to Eradicate Poverty. V Masson-Delmotte, P Zhai, H-O Pörtner, et al. (eds.). Geneva: World Meteorological Organization. Available at <u>https://www.ipcc.ch/sr15/</u>.

## Figure 11

#### Frequently communicated mitigation options in long-term low-emission development strategies

#### **Energy supply**

Renewable power generation Shift to low-/zero-carbon fuels Grid improvement Energy storage Fossil fuel power with CCS Nuclear power

#### Transport

Electrification of road transport Shift to more efficient modes of transport Shift to low-/zero-carbon fuels Fuel efficiency Travel demand reduction

#### Building

Building envelope energy efficiency Appliances energy efficiency Improved building management operation On-site renewable energy production and use

#### Industry

Energy efficiency Industrial process with CCUS Material and resource efficiency Electrification Shift to low-/zero-carbon feedstock/process Shift to low-/zero-carbon fuels

#### AFOLU

Afforestation and reforestation Livestock and grazing land management Cropland and fertilizer management Sustainable forest management Soil carbon sequestration Harvested wood products Food loss and waste reduction Agroforestry Peatland and wetland restoration

#### Waste

Waste recycling Improved landfill system Waste-to-energy Waste reuse Improved wastewater treatment Composting

Multisector energy efficiency Multisector research and development Multisector carbon pricing Multisector behavioural change Circular economy promotion Urban spatial planning Multisector fluorinated gas reduction



#### Figure 12

Share of long-term low-emission development strategies that mentioned low-cost mitigation options and could reduce global emissions by at least half the 2019 level by 2030 according to the contribution of Working Group III to the Intergovernmental Panel on Climate Change Sixth Assessment Report



*Note*: Although 49 per cent of LT-LEDS mentioned "shift to balanced, sustainable healthy diets" as a mitigation option, many indicated food security as a challenge in the transition to low-emission development pathways; some LT-LEDS described agriculture as one of the most vulnerable sectors to climate change impacts and hazards and therefore food production appears as one of the adaptation priority sectors in LT-LEDS.

#### 2. Energy

101. According to the contribution of Working Group III to the AR6, energy supply and demand account for around 74 per cent of global  $CO_2$  emission reductions at the point of net

zero emissions in modelled pathways.<sup>30</sup> The global use of coal, oil and gas in 2050 is projected to decline on average by about 85, 30 and 15 per cent respectively compared with in 2019 under the scenario that keeps warming to well below 2 °C and by about 95, 60 and 45 per cent respectively under the scenario that keeps warming to below 1.5 °C (with limited overshoot) assessed by the IPCC.<sup>31</sup> As such, the clean energy transition plays a crucial role in achieving the long-term temperature goal of the Paris Agreement. Ensuring access to affordable, reliable, sustainable and modern energy as referred to in SDG 7 also contributes to realizing Parties' long-term development goal.

102. A total of 99 per cent of LT-LEDS indicated the plan to increase renewable energy in electricity systems. Solutions frequently reported in LT-LEDS to accommodate large shares of renewables include strengthening the electricity grid network, which was highlighted in 81 per cent of LT-LEDS, expanding energy storage in 63 per cent, and integrating energy systems across sectors in 49 per cent.

103. Multisector energy-efficiency improvements were highlighted in all LT-LEDS, often together with sector-focused measures, including energy-efficiency improvement of buildings in 93 per cent of LT-LEDS, energy-efficiency improvement of industry in 79 per cent, energy efficiency of appliances in 72 per cent and fuel efficiency of road transport in 71 per cent.

104. Several mitigation options for the energy sector frequently mentioned in LT-LEDS require long-term planning on infrastructure investment. For example, 87 per cent included plans for improving public transport networks, 68 per cent indicated expanding electric vehicle charging points, 63 per cent provided information on urban development with increased bicycle lanes and pedestrian zones and 35 per cent mentioned increasing off-grid electricity access by generating renewable energy and constructing large-scale power plants.

105. Although there is uncertainty relating to technology development, energy prices and international trade patterns in the long term, many LT-LEDS included one or more quantitative targets pertaining to energy with a specific time frame to reflect long-term goals in near-term actions (see figure 13):

(a) 49 per cent referred to clean power generation targets with target years ranging from 2027 to 2035, 2040 and 2050 and referred to them in various ways, including renewable energy power, carbon-free electricity and fully decarbonized power systems. In addition, 32 per cent referred to a 100 per cent clean power generation target;

(b) 38 per cent communicated a target for new passenger vehicle sales for low- or zero-emission vehicles such as electric vehicles or new energy and clean energy-powered vehicles, including 15 per cent that communicated a target of a 100 per cent sales share in the years 2030 to 2035, 2040 and 2050. A total of 18 per cent provided information on phasing out the sale of cars with internal combustion engines that run on diesel or gasoline. In this regard, phasing out sales of fossil-fuel passenger vehicles by 2035–2050 is considered in the SR1.5 as a mitigation option that is relevant to aligning global emissions trajectories with 1.5 °C pathways;

(c) 49 per cent highlighted that newly constructed buildings are required to be near zero energy with a timeline of 2020, 2021, 2025 or 2050. The SR1.5 identified that requiring newly constructed buildings to be near zero energy by 2020 is relevant to aligning global emissions trajectories with 1.5 °C pathways;

(d) 24 per cent included a timeline for phasing out unabated coal power to produce electricity, including 12 per cent by 2030 as identified in the SR1.5, which is considered relevant to aligning global emissions trajectories with 1.5 °C pathways.

<sup>&</sup>lt;sup>30</sup> IPCC. 2022. Climate Change 2022: Mitigation of Climate Change. Contribution of Working Group III to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change. P Shukla, J Skea, R Slade, et al. (eds.). Cambridge and New York: Cambridge University Press. p. 25. Available at <u>https://www.ipcc.ch/report/ar6/wg3/</u>.

<sup>&</sup>lt;sup>31</sup> As footnote 30 above (p. 24).

#### Figure 13

Examples of quantitative targets pertaining to energy referred to in long-term low-emission development strategies



#### 3. Agriculture, forestry and other land use

106. A total of 96 per cent of LT-LEDS mentioned the clear role of AFOLU in LT-LEDS in both reducing emissions and enhancing natural carbon sinks, and also noted the importance of their resilience and sustainability.

107. There are significant uncertainties in the estimates of anthropogenic emissions by sources and removals by sinks in the AFOLU sector, as well as in future projections. However, 69 per cent of LT-LEDS attempted to quantify the expected contribution from the AFOLU sector to emission reductions in 2050, although with diverse methods and sometimes accompanied by large potential ranges reflecting different outcomes by different available models.

108. In the light of the increasing frequency and impact of extreme weather events, 32 per cent of LT-LEDS communicated specific concerns related to carbon sinks and carbon stocks becoming unstable owing to climate change or other long-term degrading effects. These concerns are especially important in ecosystems with limited adaptive capacity, such as monocultures, dry or mountain ecosystems, or already degraded land.

109. With regard to mitigation potential for agriculture, 76 per cent of LT-LEDS referred to improvements in grazing land and livestock management; 84 per cent to improved cropland and fertilizer management; 68 per cent to targeted research and development, innovation, technology and rural extension services as important preconditions for effective interventions in the agriculture sector; and 47 per cent to the potential of agroforestry.

110. Addressing emissions from forests and land-use change and enhancing removals in forests simultaneously was covered in 81 per cent of LT-LEDS, including activities such as increasing the sustainable management of forests, addressing deforestation or restoring degraded forests. In this context, 31 per cent of LT-LEDS underlined the long-term role of implementing REDD+ activities. In addition, 47 per cent of LT-LEDS considered significant potential in the restoration of peatlands and wetlands, including 19 per cent that made explicit reference to blue carbon.

111. Almost all LT-LEDS included activities to enhance sinks and reservoirs of GHGs, including in forests and other ecosystems. In total, 87 per cent of LT-LEDS referred to a role for increased forest area by afforestation and reforestation activities to achieve long-term low-emission targets. In addition, 63 per cent of LT-LEDS highlighted the potential of increasing soil carbon sequestration in agricultural lands, including cropland and grassland. Another option is increasing carbon storage in the harvested wood products pool, for example by prioritizing uses of wood that have a longer lifespan and high substitution potential, which was mentioned in 51 per cent of LT-LEDS.

112. Reducing food loss and waste at the different stages of production and consumption was identified as an activity to reduce emissions in 47 per cent of LT-LEDS, for example by reducing food waste in the retail sector, exploring potential uses for recovered organic waste, and adapting consumption patterns towards more local and seasonal products.

#### 4. Carbon dioxide removal

113. The contribution of Working Group III to the AR6 identified several AFOLU mitigation options as the only currently widely practised CO<sub>2</sub> removal options, including afforestation, more sustainable forest management, peatland and wetland restoration, agroforestry, and blue carbon management; however, their removal potential is limited owing to competition for other land uses. It further stated that removing CO<sub>2</sub> to counterbalance hard-to-abate residual emissions is unavoidable if trying to achieve net zero CO<sub>2</sub> or other GHG emissions. In this regard, Parties reported non-conventional CO<sub>2</sub> removal options. For example, 32 per cent of LT-LEDS mentioned BECCS as necessary to limit temperature increase but not immediately deployable, and 22 per cent mentioned DACCS as technology that may be used in the future should significant cost reduction be needed (see chap. III.F.2 below for more information on carbon capture technologies).

#### 5. Circular economy, resource efficiency and waste management

114. According to the contribution of Working Group III to the AR6, the circular economy concept is an increasingly important mitigation approach that can help deliver human well-being by minimizing the waste of energy and resources.<sup>32</sup>

115. A total of 71 per cent of LT-LEDS mentioned circular economy as an objective or guiding principle for long-term low-emission development, particularly in the context of mitigation. Almost all LT-LEDS indicated specific elements described under the circular economy concept, including waste recycling (79 per cent), resource and material efficiency of industry (57 per cent) and waste reuse (56 per cent).

116. With regard to the concept of a circular economy, Parties aim to reduce demand for new raw materials, energy inputs and water; minimize waste; and conserve the ecosystem through the efficient use of resources, including through product reuse, recycling and sharing. The circular economy provides a cross-sectoral life cycle perspective, and Parties reported priority sectors as including construction, food, forestry and transport.

117. Shifting from a linear economy to a circular economy entails changes in production processes and consumption patterns in favour of products designed to be durable, repairable, recyclable and renewable. In the context of renewable products, a few LT-LEDS underlined the concept of a bioeconomy where wood is promoted as both a raw material and a final product as a way to sustainably regenerate a natural system.

118. The policy effort referred to most frequently in LT-LEDS was a national road map and strategy for a circular economy, and other measures included improving the system and infrastructure for waste collection, separation and recycling; tightening industry standards and targets for using recycled materials; promoting eco-design with a focus on reuse, durability, recyclability, recycled material content and reparability; raising consumer awareness; and using empty built public spaces and multifunctional and shared buildings to reduce built area.

## E. Adaptation

119. A total of 97 per cent of LT-LEDS included adaptation-related information, with 75 per cent incorporating a chapter or component on adaptation information. Parties provided specific information on climate change hazards and risks; vulnerability and impacts on priority sectors; adaptation-related policies, strategies, frameworks and plans; planned or implemented sectoral adaptation actions; synergies between adaptation and mitigation; just transition; transformational adaptation; and quantified targets for monitoring and evaluating adaptation progress.

<sup>&</sup>lt;sup>32</sup> The essence of a circular economy is shifting away from linear 'make and dispose' economic models to those that emphasize product longevity, reuse, refurbishment, recycling and material efficiency, thereby enabling more circular material systems, which reduce embodied energy and emissions. See TS.12 in the contribution of Working Group III to the AR6.

#### 1. Risks, vulnerability and impacts

120. A total of 79 per cent of LT-LEDS provided information on key climatic changes, in particular increases in mean surface temperature, precipitation changes and sea level rise. These were identified as triggering climate change hazards and impacts. The hazards include increases in frequency and/or intensity of drought, heavy rainfall events, fluvial and coastal flooding, coastal erosion, heatwaves, extreme temperatures, fires, storms and tropical cyclones, landslides, and ocean temperature and acidification. Agriculture, livestock and fisheries; infrastructure, transport and tourism; terrestrial, coastal and ocean biodiversity and ecosystems; urban areas and settlements; water resources; and human health were shown in LT-LEDS to be the most vulnerable sectors to climate change impacts and hazards.

121. Figure 14 provides an overview of the main climate change hazards identified, following the IPCC classification,<sup>33</sup> and impacts related to adaptation priority sectors in LT-LEDS. For instance, figure 14 shows that increases in surface temperature and drought can affect food production and nutrition (e.g. crop productivity, composition of pasture), and an increase in extreme temperatures can adversely affect human health.

122. In 39 per cent of LT-LEDS, geographic location, dependence on climate-sensitive sectors, economic challenges, pressures on natural resources due to economic and population growth and low adaptive capacity were identified as the main factors of vulnerability. A total of 37 per cent of LT-LEDS reported that women, children and youth, the elderly, Indigenous Peoples, rural population and people with disabilities are particularly vulnerable to climate change.

#### Figure 14

Linkages between climate change hazards and adaptation priority sectors in long-term
low-emission development strategies

	Hazard								
Adaptation priority sector	Increase in surface temperatu re	Increase in temperatu re extremes	Increase in heavy precipitati on events	Increase in cyclone activity	Increase in run-off and river flooding	Increase in drought and dryness	Sea level rise	Changes in ocean temperatu re and chemistry	Increase in wildfires
Coastal and low- lying areas									
Food security and production									
Human health									
Key economic sectors and services									
Ocean ecosystems									
Terrestrial and wetland ecosystems									
Urban areas and human habitats									
Water resources									

*Note*: The shading reflects how frequently linkages were identified by Parties: the darker the shading, the more frequently linkages were identified.

<sup>&</sup>lt;sup>33</sup> IPCC. 2022. Climate Change 2022: Impacts, Adaptation, and Vulnerability. Contribution of Working Group II to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change. H Pörtner, D Roberts, M Tignor, et al. (eds.). Cambridge: Cambridge University Press. Available at https://www.ipcc.ch/report/ar6/wg2/.

#### 2. Adaptation-related policies and frameworks

123. A total of 82 per cent of LT-LEDS provided an overview of national adaptation and resilience policies and strategies of developed countries, together with NAPs of developing countries. National adaptation and resilience policies and strategies of developed countries typically focused on reviewing risks and vulnerabilities, including adaptation actions, driving innovation and investments, strengthening cooperation among multiple actors, tracking adaptation progress and supporting learning.

124. NAPs served as the main policy framework to improve adaptation and resilience in key sectors at the national, subnational and sectoral level, as well as to enhance linkages or synergies with LT-LEDS. A total of 29 per cent of LT-LEDS mentioned that NAPs had already been developed and/or that Parties were preparing for the measurement, reporting and verification process, while others noted that NAPs were in the process of development.

125. A total of 51 per cent of LT-LEDS were linked to disaster risk reduction policies, national development plans and national mitigation and adaptation plans, particularly NDCs and adaptation communications.

126. In addition to national adaptation or resilience policies and measures, 49 per cent of LT-LEDS described subnational actions or targets to undertake in order to contribute to national adaptation efforts. Examples include preparing sectoral adaptation plans at the local and community level, assessing local vulnerability, advancing monitoring and evaluation of adaptation progress, jointly implementing mitigation and adaptation actions, raising public awareness of climate change, improving local capacity for adaptation and implementing nature-based solutions.

127. A total of 43 per cent of LT-LEDS stressed the importance of incorporating a just transition into adaptation and resilience plans and strategies. It was highlighted that a goal within the adaptation process should be to reduce existing inequalities and ensure that adaptation measures benefit the groups most vulnerable to the adverse effects of climate change. As such, just transition was typically viewed in the context of equity and focused on integrating gender, intergenerational and human rights based approaches into adaptation measures, as well as inclusive public and stakeholder participation in policymaking processes. In addition, 38 per cent of LT-LEDS emphasized the importance of integrating a gender perspective into priority adaptation sectors. Similarly, 35 per cent of LT-LEDS viewed the engagement of Indigenous Peoples and their contribution of traditional knowledge to the development and implementation of adaptation measures as crucial to achieving just transition.

128. A total of 46 per cent of LT-LEDS reflected on the importance of transformational adaptation, including measures pertaining to agriculture and livestock; terrestrial, coastal and ocean ecosystems and biodiversity; urban areas and settlements; and transport. These measures are aimed at increasing adaptive capacity through technological innovation and policy and legislative reform; building institutional capacity for transformational adaptation; establishing new funding sources; and bringing about behavioural change and raising awareness among diverse stakeholders.

#### 3. Adaptation measures

129. Adaptation priority sectors in LT-LEDS were typically aligned with priority sectors in NDCs (see figure 15). Terrestrial and wetland ecosystems (81 per cent of LT-LEDS) together with food security and production (76 per cent), which includes agriculture, livestock and fisheries, were the highest priority for adaptation, followed by key economic sectors and services (63 per cent), urban areas and human habitats (53 per cent), water resources (50 per cent), human health (49 per cent), coastal and low-lying areas (35 per cent) and ocean ecosystems (19 per cent). A total of 54 per cent of LT-LEDS emphasized the importance of designing and implementing nature-based solutions in building resilience and adaptation in priority sectors.

130. A total of 71 per cent of LT-LEDS documented adaptation efforts in the forest sector, for example increasing the diversity and density of climate-tolerant tree species; monitoring and responding to outbreaks of pests and diseases; sustainable forest management,

reforestation and afforestation; conservation of grasslands; forest fire prevention; integration of traditional and local knowledge into adaptation strategies; innovation; and mainstreaming adaptation in forestry policies. Adaptation measures in the terrestrial biodiversity and ecosystem sector (65 per cent of LT-LEDS) were aimed at creating natural protected areas; landscape-scale restoration of native biodiversity; ecological connectivity; control of invasive species, sustainable management of urban biodiversity and wetlands; conservation of species that provide benefits for both adaptation and mitigation; recovery plans for threatened species; promotion of nature-based solutions; capacity-building for sectoral adaptation measures; and financial mechanisms.

Measures for adapting agriculture (74 per cent of LT-LEDS) included climate-smart 131. agriculture, agroecology and agroforestry that provide synergies with mitigation; climateresilient crop varieties (including improved productivity and quality); supplying regional and seasonal climate-friendly agricultural products; controlling invasive species and plant diseases; ensuring sustainable and integrated soil management; and implementing naturebased solutions. Other measures included the development of sectoral adaptation plans; research and innovation; financial mechanisms and insurances; integration of traditional and local knowledge into adaptation action; knowledge-sharing; and awareness-raising. Measures for enhancing adaptation in the livestock sector (34 per cent) related, inter alia, to climate-smart farming; climate-resilient breeds; access to climate information; sustainable and resilient technologies; early warning systems for disease control in farming; and access to financial support to strengthen food security. Measures in the fisheries and aquaculture sector (29 per cent) related, inter alia, to capacity-building pertaining to climate-smart fisheries; community-based aquaculture to enhance economic independence; public-private partnerships; mainstreaming adaptation in existing strategies; promoting nature-based solutions; research; and new financial mechanisms.

132. A total of 63 per cent of LT-LEDS described planned and implemented adaptation efforts in key economic sectors and services, particularly energy, infrastructure, tourism and transport. In the energy sector (50 per cent), measures encompassed climate-resilient energy systems; decentralization and diversification of renewable energy sources; climate-resilient design and installation standards; adjustments to imbalances between energy supply and demand; and integration of climate risks and adaptation into energy policies. Adaptation efforts in the infrastructure sector (41 per cent) included the development of climate change criteria for new infrastructure; climate risk assessments; relocation of infrastructure to areas less prone to damage due to climate change; and promotion of nature-based solutions. Adaptation efforts in the transport sector (35 per cent) focused on mainstreaming climate risks and adaptation in existing plans; implementing nature-based solutions; and knowledgesharing. Adapting the tourism sector (35 per cent) included diversification and development of climate-friendly tourism practices (eco-, green-, and scientific tourism); application of energy- and water-saving technologies; public-private partnerships for sustainable and resilient tourism development with local and Indigenous communities; tourist tax systems for supporting adaptation; monitoring of highly vulnerable touristic areas; mainstreaming climate risks and adaptation in existing policies; and awareness-raising. A few LT-LEDS also mentioned industry and mining (15 per cent) as having undergone an adaptation process, for example through mainstreaming adaptation in existing plans; increasing financial protection of key supply chains; implementing nature-based solutions; and increasing awareness of synergies between mitigation and adaptation.

133. In 53 per cent of LT-LEDS, urban areas and human habitats were identified as an adaptation priority. Adaptation responses in cities and settlements (44 per cent) included regulations for climate-adapted spatial planning; implementation of nature-based solutions including replacement of grey infrastructure with green; creation of climate-proof cities; new urban design and standards that consider climate risks; upgrading of informal settlements and protection of highly vulnerable settlements; development of early warning systems and local evacuation plans; mainstreaming of adaptation in existing strategies; and awareness-raising. Measures in the housing sector (34 per cent) included new climate-resilient design and building codes; climate-proofing and refurbishment of buildings (including elevation and relocation); mainstreaming climate risks and adaptation in construction plans; and implementing nature-based solutions.

134. Water resources was identified as an adaptation priority in 50 per cent of LT-LEDS. Adaptation measures included protecting and monitoring the quality, availability and efficiency of water supply; developing climate-resilient and integrated water management and infrastructure; implementing nature-based solutions; restoring watersheds; adopting conservation-based irrigation systems; building desalinization plants and multipurpose storage reservoirs; and mainstreaming climate risks and adaptation in existing water strategies.

135. A total of 49 per cent of LT-LEDS included measures for human health. Adaptation measures included developing a climate-resilient public health system and infrastructure; developing early warning systems for diseases and extreme weather events; research and innovation; training health-care professionals; mainstreaming adaptation in health policies; and awareness-raising.

136. In 35 per cent of LT-LEDS, Parties highlighted measures for enhancing the resilience of coastal and low-lying areas, for instance nature-based solutions and grey infrastructure; conservation and restoration of mangroves, dunes and wetlands; new regulations and standards for coastal defences; integrated coastal zone management; capacity-building in climate-resilient coastal management; early warning systems and evacuation plans; and financial mechanisms.

137. Measures for adapting ocean ecosystems (19 per cent of LT-LEDS) focused on protecting and restoring blue carbon ecosystems (mangroves, seagrass beds) and coral reefs; creating marine protected areas; promoting synergies between mitigation and adaptation; providing education; and awareness-raising.



Share of adaptation priority sectors identified in long-term low-emission development strategies



#### 4. Synergies between adaptation and mitigation

138. A total of 78 per cent of LT-LEDS provided information on synergies between adaptation and mitigation actions, while 62 per cent emphasized that adaptation and resilience efforts must be jointly undertaken with mitigation efforts.

139. In particular, synergies in the terrestrial and coastal biodiversity and ecosystem sectors were highlighted as important (66 per cent of LT-LEDS). Examples of potential for adaptation and emission reduction include afforestation and reforestation with local native and climate-resilient tree species; conservation and restoration of wetlands, grasslands and peatland; sustainable management of soils, seagrasses and seaweeds; rehabilitation and urban ecosystems; and establishment of natural and marine protected areas.

140. In terms of synergies in agriculture, livestock and fisheries, 57 per cent of LT-LEDS described climate-smart agricultural technologies; integrated plant management and improvement of soil sink capacity; increased productivity and diversity of species in agroforestry; expanded production and improved productivity of home gardening; traditional extensive livestock farming that contributes to cleaning forests, reducing fire risk and strengthening biodiversity and ecosystems; improved use of mulching and composting techniques; and climate-friendly fishing vessels powered by renewable energy.

141. A total of 32 per cent of LT-LEDS mentioned that promoting the creation of urban farms and compact urban areas (minimizing urban sprawl), as well as developing a circular economy, can create synergies between adaptation and mitigation and lead towards a low-emission and climate-resilient society.

142. In the energy sector, diversified renewable energy generation, introduction of selfsustained and -distributed renewable energy, and revised design and construction standards for energy facilities (considering climate change impacts and risks) were mentioned in 28 per cent of LT-LEDS. Synergies in the transport sector pertaining to the health benefits gained from reduced pollution and lower concentration of emissions were mentioned in 19 per cent of LT-LEDS. Similarly, in the health sector (10 per cent of LT-LEDS), synergies include constructing new energy-efficient buildings and retrofitting existing buildings to improve health by reducing respiratory and cardiovascular conditions, rheumatism and allergies, particularly in vulnerable groups.

143. A total of 13 per cent of LT-LEDS mentioned that developing and implementing technologies to streamline and conserve water use, and increasing awareness of water conservation can help to reduce emissions while simultaneously improving adaptation. Just 3 per cent of LT-LEDS emphasized that promoting coastal conservation and using green infrastructure in the tourism sector can enhance resilience, adaptation and carbon storage.

#### 5. Quantified adaptation targets

144. A total of 34 per cent of LT-LEDS included quantified targets covering all adaptation priority sectors (see the table below). The other 66 per cent presented sectoral adaptation actions without quantifiable information that would allow monitoring of adaptation progress.

Examples of quantified targets in adaptation priority sectors communicated in some long-term low-emission development strategies

Priority sector	Quantified target
Agriculture	70 per cent of agricultural producers have access to agroclimatic information by 2050
Biodiversity	50 per cent of nature-based solutions are used as adaptation measures in priority sectors by 2030
Coastal areas	60 per cent of the coastline is protected by nature-based solutions by 2050
Energy	100 per cent of municipalities and regions have implemented disaster risk reduction strategies for the energy sector by 2050

Priority sector	Quantified target
Fisheries	100 per cent of fish stocks are maintained at a sustainable level by 2050
Forestry	50 per cent of forest species are adapted to climate change by 2050
Human health	100 per cent of the national territory has implemented an early warning system in the public health system by 2050
Industry	90 per cent of key supply chains and industry are financially protected against climate change impacts by 2040
Infrastructure	50 per cent of critical infrastructure is protected using nature-based solutions by 2050
Livestock	80 per cent of cattle farming has improved adaptive capacity against extreme weather events by 2050
Ocean ecosystem	30 per cent of exclusive economic zone is established as a marine protected area by 2025
Settlements	100 per cent of municipalities have reduced the vulnerability of settlements located in high-risk areas by 2050
Tourism	50 per cent of the most vulnerable touristic destination have mainstreamed adaptation in their plans by 2030
Transport	20 per cent of transport infrastructure has implemented nature-based solutions against climate change impacts by 2050
Water resources	90 per cent of the population has access to a reliable water supply during extreme weather events by 2030

# F. Finance, technology development and transfer, capacity-building and international cooperation

#### 1. Finance

145. A total of 85 per cent of LT-LEDS referred to finance and/or investment needs for implementing LT-LEDS, with 37 per cent providing costed needs and 19 per cent describing finance needs qualitatively or providing general statements. A total of 12 per cent of LT-LEDS provided financial needs based on scenarios with existing measures as well as with additional measures to achieve net zero emissions by 2050. Climate finance needs for mitigation expressed in LT-LEDS were in the energy, forestry, industry, land use, and transport sectors, while adaptation finance is needed for activities related to agriculture, coastal protection, disaster risk management, disaster risk reduction, and ecosystem and biodiversity. The submissions identified funding sources for implementing LT-LEDS, such as domestic finance, international support and private finance. A total of 60 per cent identified domestic investments or resources, 35 per cent noted a reliance on international support to implement the LT-LEDS and 63 per cent acknowledged the role of the private sector in financing the implementation of long-term strategies.

146. A total of 32 per cent of LT-LEDS specified the commitment to supporting climate action in the context of support for or investment in developing countries. Types of support for developing countries referenced in LT-LEDS include a broad range of activities, channels and instruments, including establishing bilateral and regional cooperation, promoting green investment through strategic sector cooperation, allocating funds for capacity-building, providing technical assistance to developing countries and sponsoring research and development of innovative technologies for mitigation and adaptation.

147. A total of 57 per cent of LT-LEDS provided information on efforts taken by the respective Government to increase finance flows through economic policy measures, financing mechanisms or financial instruments, of which around half stated that the countries either have fiscal policies in place or plan to implement them. Taxes, levies, fiscal incentives and carbon pricing mechanisms are among the most commonly referenced fiscal policy tools for spurring low-carbon investments. Other types of economic or regulatory policies and

measures discussed in the strategies include green tariff systems and emission pricing based on the 'polluter pays' principle. Some strategies also indicated specific funds, dedicated programmes and incentives for green investments, as well as national action plans to regulate emissions.

148. A total of 38 per cent of LT-LEDS provided information on instruments and mechanisms for supporting implementation of the LT-LEDS in priority sectors such as agriculture, energy and transport that have been established, are in the process of being established or are in the planning stage. Loans, guarantees, grants, the establishment of a green bond market and the issuance of green sovereign bonds were some of the financial instruments discussed as part of broader efforts to transition to low-emission and climate-resilient development.

149. A total of 46 per cent of LT-LEDS stated the importance of making financial flows consistent with a pathway towards low-emission and climate-resilient development. Some provided information on redirecting financial flows towards low-emission and climate-resilient development pathways by developing national financial strategies such as attracting green foreign direct investment, establishing green taxonomies and developing climate finance strategies and road maps. In addition, 9 per cent of LT-LEDS reported plans to implement mandatory climate-related financial disclosures in line with the Task Force on Climate-related Financial Disclosures.

#### 2. Technology development and transfer

150. All LT-LEDS highlighted that technologies and innovation are fundamental to addressing climate change and the economic growth of countries as they help to create jobs, increase competitiveness, support sustainable development and enhance living standards. Parties also highlighted challenging areas for emission abatement owing to key technologies – such as flexible power systems to accommodate variable renewable energy generation; long-distance transport; and industrial processes – not yet being widely commercialized.

151. A total of 75 per cent of LT-LEDS reported on efforts undertaken to transform hardto-abate sectors, such as cement, steel and chemicals, with a clear focus on achieving a lowcarbon economy through the deployment of advanced technologies, either by electrifying energy-intensive processes; replacing fossil fuels with green hydrogen where economically feasible; or deploying CCUS solutions.

152. Multiple applications of carbon capture technology were communicated by Parties, including fossil-fuel power with CCUS, CCUS in industry production and processes, BECCS and DACCS. Several actions to use CCUS were reported in LT-LEDS, including reducing cost, developing suitable sites and improving the environment for its commercialization while formulating long-term road maps. Areas of research and development include  $CO_2$  separation and capture technology; storage technology; elaboration and automation of monitoring technology; and cost reduction for drilling, storage and monitoring (see chap. III.D.4 above regarding  $CO_2$  removal).

153. The contribution of Working Group III to the AR6 stated that unit costs of several low-emission technologies have fallen continuously since 2010, including solar energy, onshore and offshore wind energy, and batteries, and that electricity systems powered predominantly by renewables are becoming increasingly viable.<sup>34</sup> Owing to the key role of renewable energy, 81 per cent of LT-LEDS contained information on electricity grid improvement in terms of grid capacity, flexibility and resilience with a view to supplying energy in a reliable manner and at an affordable cost.

154. Several transport technologies were identified that provide opportunities to reduce GHG emissions, save money for businesses and households, improve environmental quality and health in communities, and provide more choices for moving people and goods. The contribution of Working Group III to the AR6 mentioned that electric vehicles powered by low-emission electricity have significant potential to reduce emissions from land-based transport, on a life cycle basis. A total of 94 per cent of LT-LEDS considered electric vehicle transport, from e-scooters to electric sea vessels, a crucial aspect of decarbonizing transport.

<sup>&</sup>lt;sup>34</sup> See pp.SPM-12 and SPM-36 in the contribution of Working Group III to the AR6.

The main strategy for achieving a carbon-neutral transport system by 2050 was identified as electrifying passenger cars, light trucks, buses and, eventually, heavy-duty vehicles, including installing and increasing the number of charging stations. Such a strategy depends on the readiness of the underlying technologies and their cost-effectiveness.

155. Shifting to low- or zero-carbon fuels was mentioned as a key step in decarbonizing transport in 81 per cent of LT-LEDS, with such fuels including biofuels (71 per cent), hydrogen or green hydrogen (68 per cent) and synthetic fuels (41 per cent) in applications such as long-distance shipping and aviation. Shifting to low- or zero-carbon fuels was reported for each sector in 53 per cent of LT-LEDS. Some LT-LEDS emphasized the pivotal role of innovation and technological advancement in realizing possibilities for low- or zero-carbon aviation, ranging from radical new aircraft designs (e.g. the 'blended wing' concept) to use of biofuels or hydrogen and innovative engine designs to accommodate such fuel use.

156. A total of 93 per cent of LT-LEDS emphasized the importance of mitigation technologies in the buildings sector (see figure 11), with international partnerships highlighted as key to the advancement of building energy codes and appliance standards aimed at ensuring increasing levels of energy efficiency over time. Other areas of international cooperation in this regard pertained to the transition from liquefied petroleum gas boilers and electric water heaters to more sustainable options, such as solar thermal systems and heat pumps. Measures for supporting technology deployment in the buildings sector included introduction of energy efficiency regulations and standards, such as for near zero energy buildings and renovation of public buildings.

157. The contribution of Working Group III to the AR6 stated that digital technologies can contribute to climate change mitigation and the achievement of several SDGs. A total of 76 per cent of LT-LEDS reported plans to use digital technologies to reduce emissions by, for example, optimizing energy efficiency through monitoring and controlling energy usage, optimizing building designs, and identifying and resolving energy inefficiencies. Parties mentioned that digital technologies could also be used to decarbonize transport by optimizing vehicle routing; implementing demand side management; incentivizing shifts to more sustainable modes of transport; optimizing the flow of electricity (e.g. through smart grids); and integrating renewable energy sources into electricity grids. Digitization of agricultural practices for optimizing irrigation and use of artificial intelligence in circular economy to improve recycling and waste management were also identified as key to long-term low-carbon development plans.

158. Raising public awareness of available and affordable climate technologies was considered an effective tool for implementing climate technologies on both supply and demand sides.

159. Many LT-LEDS reported the strengthening of the Party's international cooperation to accelerate the deployment and application of cutting-edge, critical and disruptive technologies, including through joint planning and the mainstreaming of technological innovation. Areas of international cooperation considered key to accelerating technology deployment in LT-LEDS include standardization and codification in electricity systems, vehicles, buildings and energy efficiency. Partnerships for advanced technology research and development were frequently mentioned as an effective way to widely deploy new inventions. International cooperation was underscored as important for enabling large-scale adoption of clean technologies because accessing such technologies often involves international collaboration and technology transfer on a global scale.

#### 3. Capacity-building

160. In general, the LT-LEDS considered capacity-building as a cross-cutting issue that is the overarching enabler for adaptation and mitigation action and meeting commitments. In addition, the LT-LEDS highlighted the importance of capacity-building for facilitating technology development, access to climate finance and community engagement. Overall, capacity-building was deemed crucial to the implementation of the LT-LEDS operational strategy. 161. A total of 68 per cent of LT-LEDS mentioned a broad range of capacity-building measures for facilitating just transitions, including education and training, entrepreneurship, awareness-raising and transfer of know-how.

162. A total of 68 per cent of LT-LEDS emphasized the importance of international partnerships and cooperation for facilitating the sharing of best practices and knowledge pertaining to global supply chains; promoting green and sustainable value chains; accelerating the development and deployment of low-emission technologies; and accessing climate finance. Capacity-building through bilateral and multilateral partnerships was recognized as important for implementing the Paris Agreement and complying with the reporting and transparency obligations thereunder.

## 4. Voluntary cooperation

163. A total of 40 per cent of LT-LEDS mentioned an intention to use voluntary cooperation, including the general use of voluntary cooperation under Article 6 of the Paris Agreement; use of cooperative approaches referred to in Article 6, paragraph 2; use of the mechanism established by Article 6, paragraph 4; and use of non-market approaches under Article 6, paragraph 8. Some 6 per cent of LT-LEDS indicated qualitative limits on the use of voluntary cooperation, including environmental integrity, transparency and avoidance of double counting of emission reductions. A total of 9 per cent of LT-LEDS mentioned the possibility of using offsetting to achieve the long-term net zero emission goal.

# G. Planning and implementation

# 1. Stakeholder engagement

164. When adopting the Paris Agreement, COP 21 encouraged Parties to work closely with non-Party stakeholders to catalyse efforts to strengthen mitigation and adaptation action and decided that high-level champions should be appointed to facilitate the successful execution of existing efforts and the scaling up and introduction of new or strengthened voluntary efforts, initiatives and coalitions.<sup>35</sup> The Marrakech Partnership for Global Climate Action was later launched by the champions as a framework to strengthen collaboration between Parties and non-Party stakeholders, leading to the Climate Action Pathways, the 2030 Breakthroughs, the Sharm el-Sheikh Adaptation Agenda, Race to Zero and Race to Resilience.<sup>36</sup>

165. A total of 85 per cent of LT-LEDS highlighted that effective stakeholder engagement plays an important role in Parties' planning and implementation, as successful economic transformation requires collective commitments with stakeholders to achieving long-term goals in LT-LEDS. In addition, stakeholder engagement during preparation was referred to in 72 per cent of LT-LEDS, while 81 per cent referred to stakeholder engagement during the implementation of LT-LEDS.

## (a) Objective and benefit of stakeholder engagement

166. In their LT-LEDS, Parties highlighted engagement with various stakeholder groups in the LT-LEDS preparation process and implementation plan, including subnational governments in all LT-LEDS, civil society actors in 79 per cent, the private sector in 74 per cent, the scientific community including academia and research institutes in 66 per cent, youth in 41 per cent, industries and financial partners in 40 per cent, women in 35 per cent, workers in 26 per cent, Indigenous communities in 22 per cent and trade unions in 19 per cent.

167. Objectives and benefits of stakeholder engagement mentioned in LT-LEDS include strengthening shared leadership, ownership and high acceptance in 35 per cent; increasing the quality, transparency, acceptance and clarity of decisions; building trust and enhancing connections with the political system and public administration in 25 per cent; defining priorities and developing strategies tailored to national circumstances in 24 per cent; raising

<sup>&</sup>lt;sup>35</sup> Decision 1/CP.21, paras. 118 and 121.

<sup>&</sup>lt;sup>36</sup> See <u>https://unfccc.int/climate-action/marrakech-partnership-for-global-climate-action</u>.

awareness of climate change in 22 per cent; identifying barriers, solutions and support needed in the short, medium and long term in 22 per cent; collecting data and information that might not be publicly available, thus enabling better design of policies and targets, in 18 per cent; establishing a common and shared frame of reference through a bottom-up approach in 16 per cent; promoting understanding of different views in 16 per cent; and developing innovative ideas.

#### (b) Engagement mode

168. Modes of stakeholder engagement described in LT-LEDS include a consultation process under ad hoc political bodies that provided oversight and technical guidance; parliamentary hearings; citizens' assemblies and forums; bilateral meetings between stakeholders and public authorities; cross-cutting and multisectoral consultations and dialogues at the national, subnational and local level; expert working groups and workshops; brainstorming sessions; capacity-building, awareness-raising and education programmes and campaigns; modelling exercises; various information exchange platforms, including formal large-scale public consultations and non-formal conversation spaces; online surveys and consultation portals; stakeholder participation to monitor processes in a transparent manner; publicly available written comments on LT-LEDS at different stages of their preparation; and dialogue with vulnerable sectors and populations affected by the socioeconomic transition to a low-emission economy, building on the experience of LT-LEDS preparation.

#### (c) Subnational government

169. A total of 82 per cent of LT-LEDS underlined the role of subnational governments, including cities, municipalities and states, in realizing a transformation to achieve their long-term goals because they often have jurisdiction over a wide range of policy areas including local economic development; spatial and urban planning; housing; transport infrastructure development; waste collection and management; agriculture; local resource, environment and biodiversity management; and tourism. In addition, their proximity to citizens and local business was mentioned as a key asset in developing solutions tailored to local circumstances. Key elements for successful implementation and raising ambition at the subnational level described in LT-LEDS include enabling institutional capacities and robust support from the national government, such as adequate legal basis, resources and access to information on new national regulations and policies, as well as participation in their design from an early stage. Just 1 per cent of LT-LEDS consisted of regional instead of a national LT-LEDS and 1 per cent included information on regional LT-LEDS together with a national LT-LEDS.

#### 2. Action for Climate Empowerment

170. ACE denotes work under Article 12 of the Paris Agreement. The objective of ACE is to empower all members of society to engage in climate action through climate education and public awareness, training, public participation, public access to information and international cooperation on the ACE elements.

171. A total of 99 per cent of LT-LEDS provided information on using one or more elements of ACE to ensure the effective implementation of mitigation and adaptation measures and acknowledged those elements as indispensable tools to mobilize all sectors of society towards achieving the long-term goals. Parties recognized that the transition to a low-emission economy and society can only be achieved with a collective long-term vision in which all members of society, including children and youth, are educated and empowered to make climate-conscious decisions and the current and future workforce are fully equipped with the skills necessary to address the climate crisis.

172. A total of 76 per cent of LT-LEDS indicated an intention to educate members of society through formal, non-formal or informal climate change education from primary to higher education and beyond, to promote and strengthen learners' knowledge, skills, values and action for adaptation and mitigation. Specific activities include integrating climate change into school curricula and national education policies and plans, preparing pedagogical resources for educators and students, and using the whole-of-institution approach to make educational institutions and their operations more sustainable.

173. A total of 81 per cent of LT-LEDS highlighted the role of awareness-raising in fostering behavioural change and climate literacy at all levels of society. Through diverse communication channels and tools, Parties plan to foster public understanding of the risks and potential impacts of climate change, as well as adaptation and mitigation measures. For example, Parties plan to implement information campaigns, events and dedicated days on climate and energy that can reach the general public to help shape their consumption choices and the transition to a circular economy.

174. A total of 85 per cent of LT-LEDS prioritized investment in training and professional development to build a skilled and qualified workforce that can adapt to changing job requirements. Technical and vocational education and training will be enhanced by governments, educational institutions and the private sector to facilitate current and future generations accessing decent work and quality jobs in a low-emission economy. The agriculture, building, energy and transport sectors were highlighted as having significant demand for upskilling and reskilling.

175. A total of 75 per cent of LT-LEDS stressed that ensuring public access to timely and relevant information is a prerequisite for effective and inclusive public participation in climate change decision-making and action, which some governments plan to facilitate by developing robust and efficient systems that collect and disseminate understandable and reliable climate information and are openly accessible by the public. Emphasis was also placed on making product information available to consumers through labelling schemes, particularly energy-efficiency labels for vehicles, household appliances and buildings.

#### 3. Institutional arrangements

#### (a) Overview

176. A total of 82 per cent of LT-LEDS indicated that institutional arrangements are crucial components for planning, coordinating and implementing climate change policy and action and for integrating climate change aspects into broader development planning; while 11 per cent of LT-LEDS referred to institutional arrangements specifically established for their preparation and implementation.

177. A total of 51 per cent of LT-LEDS mentioned high-level governance settings for longterm low-emission development planning and for implementation of LT-LEDS, including those under the authority of the highest levels of national government, as well as within the framework of an ad hoc interministerial body with a coordinating function. The role of such formal institutional arrangements, as indicated in LT-LEDS, includes raising awareness of climate change matters among relevant stakeholders such as governments, private sector actors, non-governmental organizations and civil society; ensuring the integration of climate and development priorities; providing high-level endorsement to the LT-LEDS to place climate change at the heart of government decision-making; outlining an overarching vision for enhancing institutional capacities at all levels; preventing and minimizing possible challenges and trade-offs through coordination; ensuring effective coordination at the local, subnational and national level; and providing strategic orientation for achieving the longterm goal, for example by periodically evaluating and thus making more transparent progress in implementing the LT-LEDS.

178. A total of 40 per cent of LT-LEDS referred to thematic working groups for sectoral experts and stakeholders, including women and youth from government agencies, academia, the private sector and civil society, to exchange views and information with policymakers, generally under the umbrella of a designated public body. These instruments were described as essential, for example for fostering the public debate on climate change; incentivizing collective action for the achievement of climate-related targets; engaging with a wide range of stakeholders to share experience, evidence and analysis; understanding and taking into account the economic and social challenges associated with climate change; determining a common vision of the possible pathways towards economic prosperity, resilience and lower emissions; ensuring a joined-up and collaborative approach; promoting synergy with sectoral policies; and identifying investment priorities. Meaningful stakeholder engagement was identified as fundamental to the development of more realistic and feasible options and thus to raising ambition in the LT-LEDS.

179. A total of 25 per cent of LT-LEDS described mandates, functions and objectives of consultative and advisory bodies composed of members appointed for their expertise, including generating climate-related knowledge based on the best available science, such as advice and recommendations for decision-making; identifying options for achieving climate goals in the most efficient and cost-effective way, including a selection of potential mechanisms and transition scenarios; providing multisectoral and multidimensional public policies assessments, including assumptions and models on which they are based; holding policymakers accountable for delivering on the targets set and ensuring consistency and completeness of reported data and information; ensuring that climate change is taken into account in all government policies; contributing to the development of monitoring frameworks to facilitate implementation and continuous progress over time; and strengthening public trust in and the credibility and legitimacy of climate policies.

#### (b) Legal foundation

180. A total of 44 per cent of LT-LEDS indicated that the long-term mitigation goal is formalized under national legislation. In their LT-LEDS, several Parties highlighted that a robust legal foundation is an effective means to guide actions at the national, regional and local level towards implementation with a view to facilitating coordination and coherence among a wide range of regulatory and economic instruments, contributing to achieving their long-term climate and development goals.

181. Other benefits of a legal foundation identified in LT-LEDS include facilitating crosssectoral policy design and implementation; enhancing co-benefits and synergies between NDCs, SDGs and other national development plans; ensuring long-term planning and predictability beyond the efforts of a particular government; influencing consumer demand and choice to secure commitment to far-reaching changes; fostering forward-looking research, development and innovation policies; demonstrating leadership and commitment to international cooperation towards global transformation; transforming energy systems into efficient and low-carbon alternatives; reducing the cost of low-emission technologies and enabling their deployment at speed and scale; and promoting the transition to a circular economy.

#### (c) Monitoring progress

182. A total of 74 per cent of LT-LEDS provided information on formal arrangements for monitoring and reporting on progress of LT-LEDS implementation, with 12 per cent indicating requirements to report the implementation of measures annually and 9 per cent indicating requirements to report every two years. Overall, Parties illustrated a consolidation of their monitoring and reporting frameworks as part of the planning and implementation of their LT-LEDS.

183. When specified, indicators and reporting elements included quantified data such as GHG emissions, sink capacity, economic and energy statistics for the current situation and for intermediate and long-term targets; and qualitative descriptions by sector, including but not limited to agriculture, buildings, energy, industry, LULUCF, transport and waste, to provide information on the achievement of domestic policies and measures.

#### 4. Update

184. Seven updated LT-LEDS were communicated in 2022, before the end of COP 27. CMA 4 invited Parties to update LT-LEDS regularly, as appropriate, in line with the best available science.<sup>37</sup> A total of seven updated LT-LEDS were communicated as at 25 September 2023.

185. In addition, 74 per cent of LT-LEDS reported the intention of Parties to regularly update their LT-LEDS, drawing on different objectives, such as creating an enabling environment for steadily increasing ambition; reflecting building on the main lessons learned from the monitoring of progress, including identifying and correcting technology and regulatory lock-in effects that contradict the long-term goal; encouraging alignment of

<sup>&</sup>lt;sup>37</sup> Decision 1/CMA.4, para. 25.

sectoral short-term targets, planning and policies given that the timeline of sectoral policies tends to be shorter than mid-century; allowing stakeholders to share their views and contribute to the design and revision of policies and measures; and maximizing synergies and alignment with new policies. Given that many major changes can occur over a long-term period, including factors beyond the control of one country, Parties highlighted the iterative nature of LT-LEDS, often referred to as living documents, to reflect changes in technology, socioeconomic and political context, scientific knowledge and national capacity.

186. A total of 51 per cent of LT-LEDS referred to frequency of updates. Every five years was the most widely indicated timeline, representing 34 per cent of LT-LEDS (see figure 16). These LT-LEDS indicated that the timeline to review and update them is aligned with the timeline to update NDCs, so that LT-LEDS will guide subsequent NDCs.

#### Figure 16

#### Frequency of update of long-term low-emission development strategies

